

Mitigation and Adaptation Studies



Class 7: Wicked Problems

Contents:

- Risk Governance
- Paradigms
- Wicked Problems

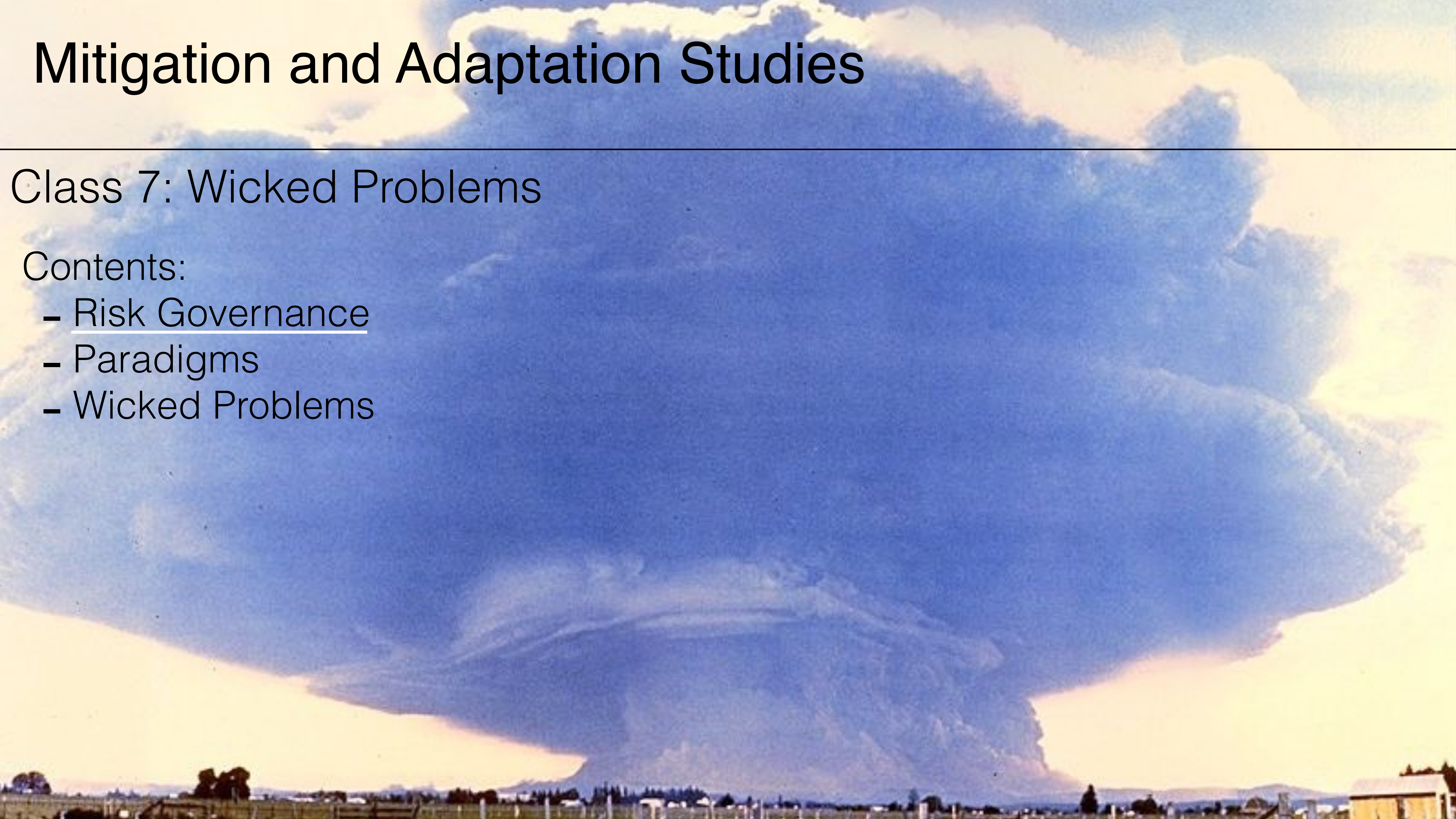


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- The distinction between natural and anthropogenic hazards, risks, and disaster is somewhat arbitrary.
- It would work if humans were in a spaceship and Earth was free of humans.
- Humanity is:
 - an integral part of the Earth's life-support system (ELSS)
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www.preventionweb.net/go/sfdr
www.unisdr.org
isdr@un.org

Chart of the Sendai Framework for Disaster Risk Reduction 2015-2030

Scope and purpose

The present framework will apply to the risk of small-scale and large-scale, frequent and infrequent, sudden and slow-onset disasters, caused by natural or manmade hazards as well as related environmental, technological and biological hazards and risks. It aims to guide the multi-hazard management of disaster risk in development at all levels as well as within and across all sectors.

Expected outcome

The substantial reduction of disaster risk and losses in lives, livelihoods and health and in the economic, physical, social, cultural and environmental assets of persons, businesses, communities and countries

Goal

Prevent new and reduce existing disaster risk through the implementation of integrated and inclusive economic, structural, legal, social, health, cultural, educational, environmental, technological, political and institutional measures that prevent and reduce hazard exposure and vulnerability to disaster, increase preparedness for response and recovery, and thus strengthen resilience

Targets

Substantially reduce global disaster mortality by 2030, aiming to lower average per 100,000 global mortality between 2020-2030 compared to 2005-2015

Substantially reduce the number of affected people globally by 2030, aiming to lower the average global figure per 100,000 between 2020-2030 compared to 2005-2015

Reduce direct disaster economic loss in relation to global gross domestic product (GDP) by 2030

Substantially reduce disaster damage to critical infrastructure and disruption of basic services, among them health and educational facilities, including through developing their resilience by 2030

Substantially increase the number of countries with national and local disaster risk reduction strategies by 2020

Substantially enhance international cooperation to developing countries through adequate and sustainable support to complement their national actions for implementation of this framework by 2030

Substantially increase the availability of and access to multi-hazard early warning systems and disaster risk information and assessments to people by 2030

Priorities for Action

11.5 By 2030, significantly reduce the number of deaths and the number of people affected and substantially decrease the direct economic losses relative to global gross domestic product caused by disasters, including water-related disasters, with a focus on protecting the poor and people in vulnerable situations

Priority 1

Understanding disaster risk

Priority 2

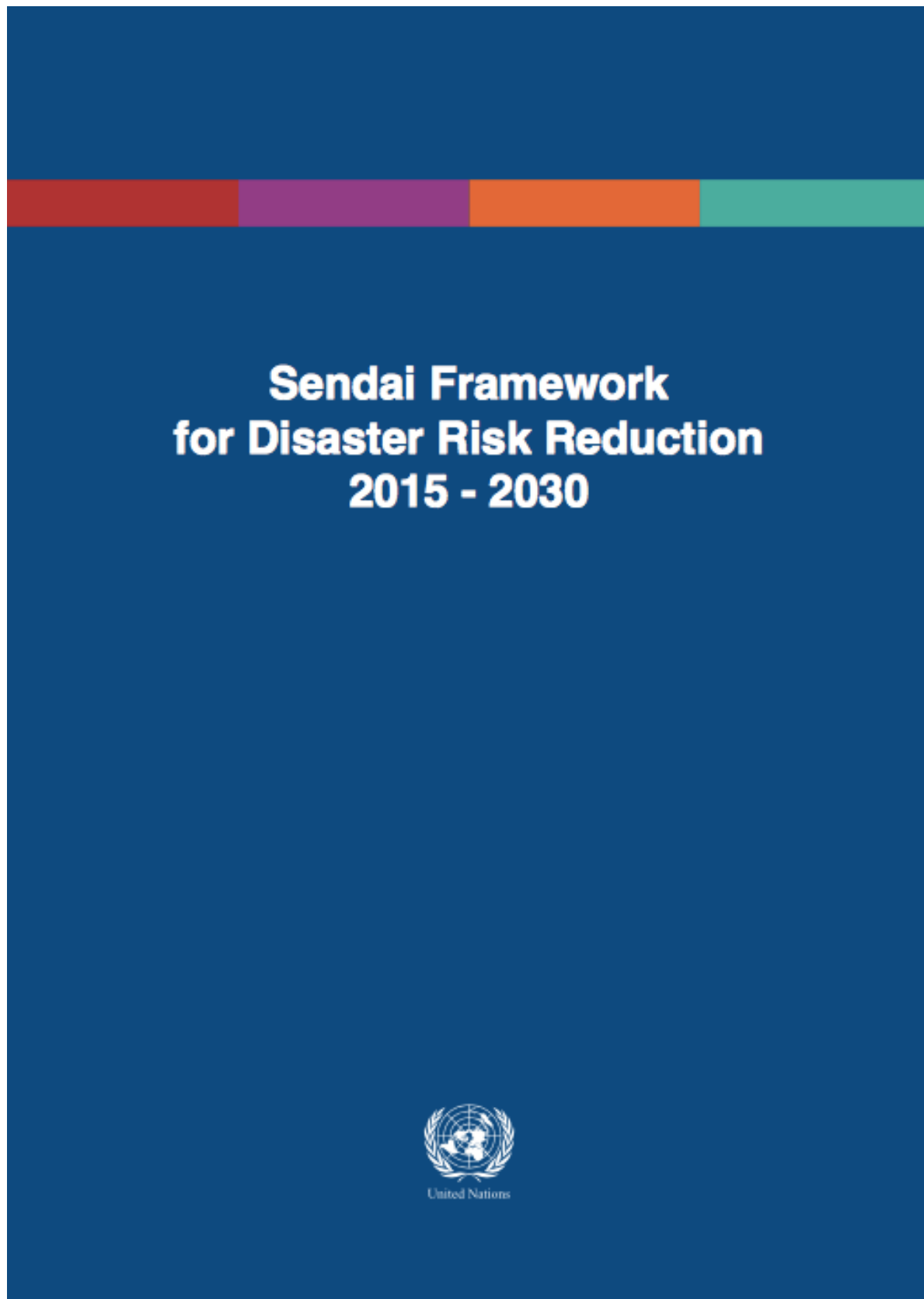
Strengthening disaster risk governance to manage disaster risk

Priority 3

Investing in disaster risk reduction for resilience

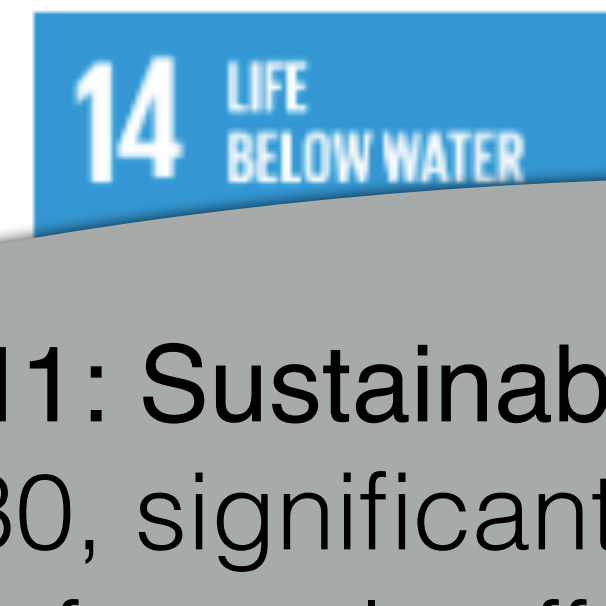
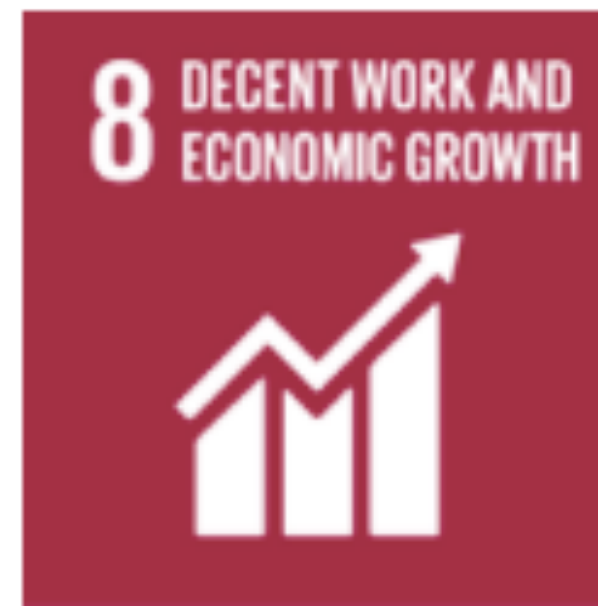
Priority 4

Enhancing disaster preparedness for effective response, and to «Build Back Better» in recovery, rehabilitation and reconstruction



Risk Governance





SDG 11: Sustainable Cities and Communities
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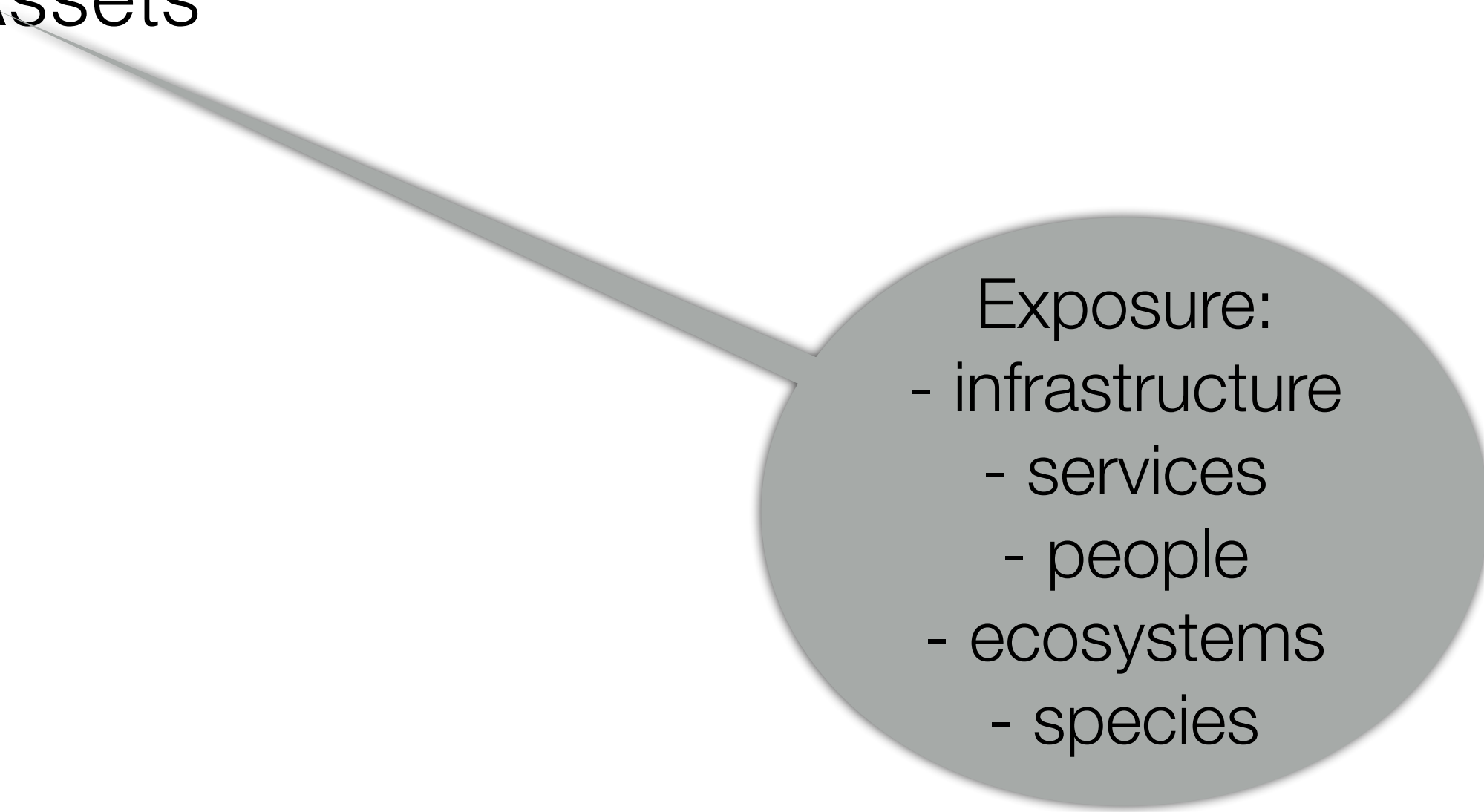
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Engineering:

Risk = Event rate * vulnerability * consequences

A grey oval containing a list of exposure categories is connected by a grey line to the 'Exposed Assets' term in the Insurance risk formula above. The oval lists: Exposure: - infrastructure, - services, - people, - ecosystems, - species.

Exposure:
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- services
- people
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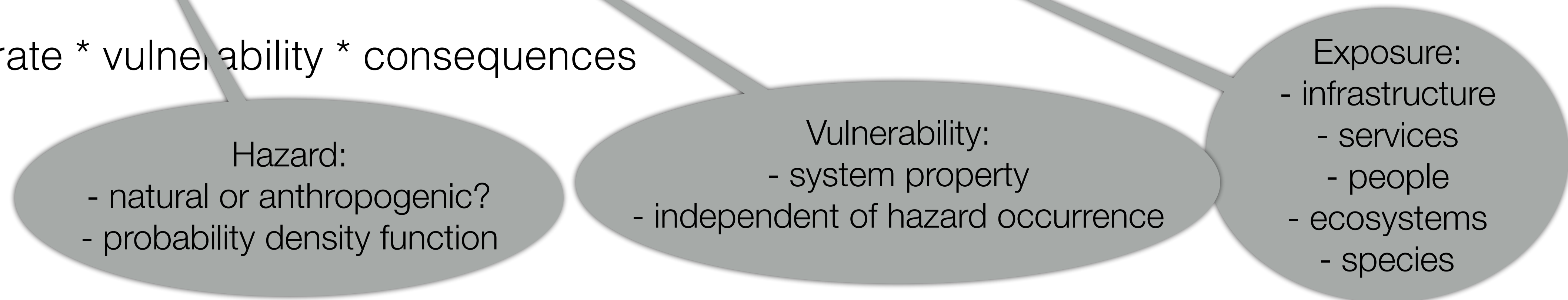
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A hazard can be:

- a short event (e.g., an earthquake),
- a longer process (e.g., extinction), or
- a slow trend (e.g., sea level rise, climate change).

Risk Governance

Different origins for hazards

We distinguish:

- extraterrestrial hazards: asteroids, bolides, radiation events, and solar storms
- geo(logical) hazards: those that arise mainly from processes in the solid earth;
- hydro-meteorological hazards: those that are associated with processes in the coupled hydrosphere-atmosphere system;
- biological hazards: pandemics, rodents, insects, algal-blooms, extinction;
- chemical hazards: changes in major flows of the ELSS leading to changes in the composition of atmosphere, ocean, soil, water (including pollution, acid rain, ocean acidification, change of greenhouse gases);
- technological hazards: accidents, mal-function, AI, nano-technology;
- social hazards: involuntary migration, unrest, racism, genocide, wars, imperialism, failed governance
- economic hazards: depressions, bubbles, speculations, peak-oil, etc.



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Social vulnerability:

- the extent to which a community could be affected by stress, change or a hazard.
- depends on the individual and community levels of access to resources to prepare for, cope with and recover from disasters.
- a large number of factors may contribute to social vulnerability including, but not limited to, gender, race, socioeconomic status, age, language, and access to information.

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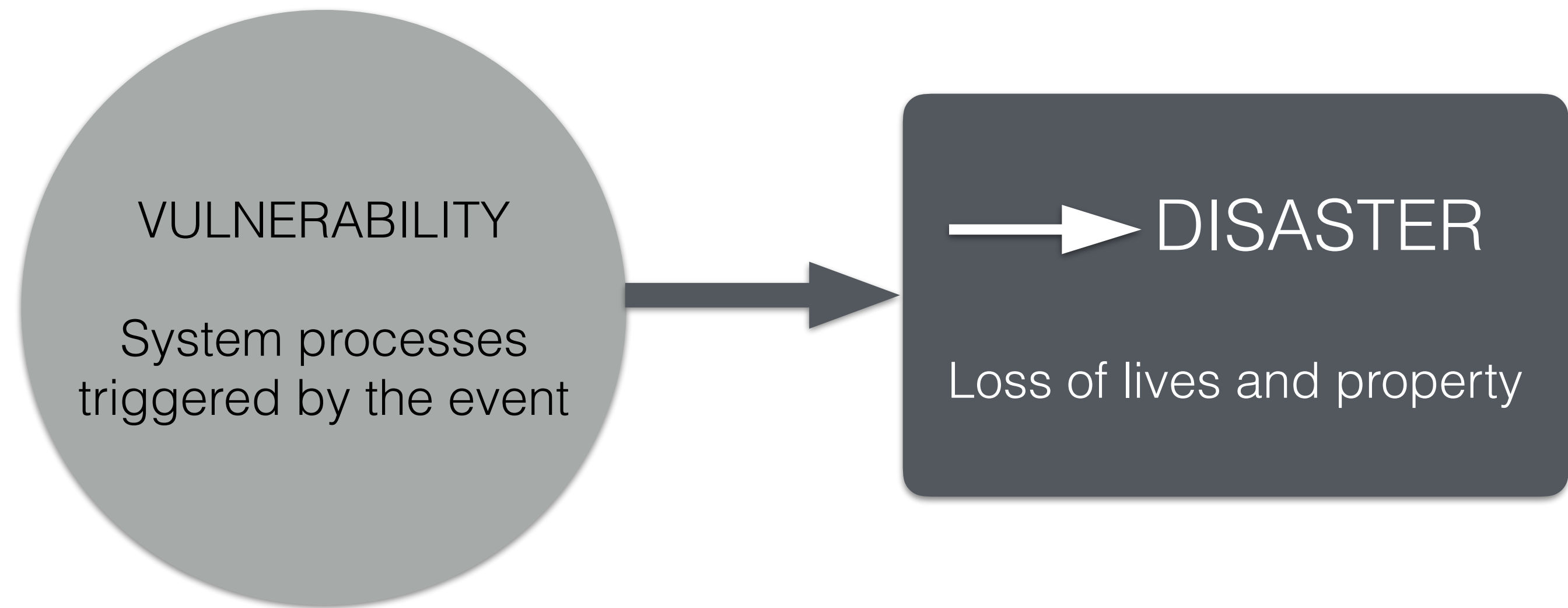
A dark gray rounded rectangle containing a white arrow pointing right towards the word 'DISASTER'. Below the arrow and word is the text 'Loss of lives and property'.

→ DISASTER

Loss of lives and property

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Concerning the extent of disaster, we follow Plag et al. (2015) and classify large event as:

- **Extinction Level Events** are so devastating that more than a quarter of all life on Earth is killed and major species extinction takes place.
- **Global Catastrophes** are events in which more than a quarter of the world's human population dies and that place civilisation at serious risk.
- **Global Disasters** are global scale events in which a few percent of the population dies.
- **Major Disasters** are those exceeding \$100 billion in damage and/or causing more than 10,000 fatalities.

Key Points:

- Risk is a useful concept that utilizes the “Probability Density Function” (PDF) of a hazard.
- Hazards and disasters are linked through system processes.
- Human decisions are informed by (disaster) risk assessments.
- Disaster Risk Governance aims to balance risks and benefits.
- Risk perception and awareness are social constructs.
- Media play an important role in shaping the social construct of risk.

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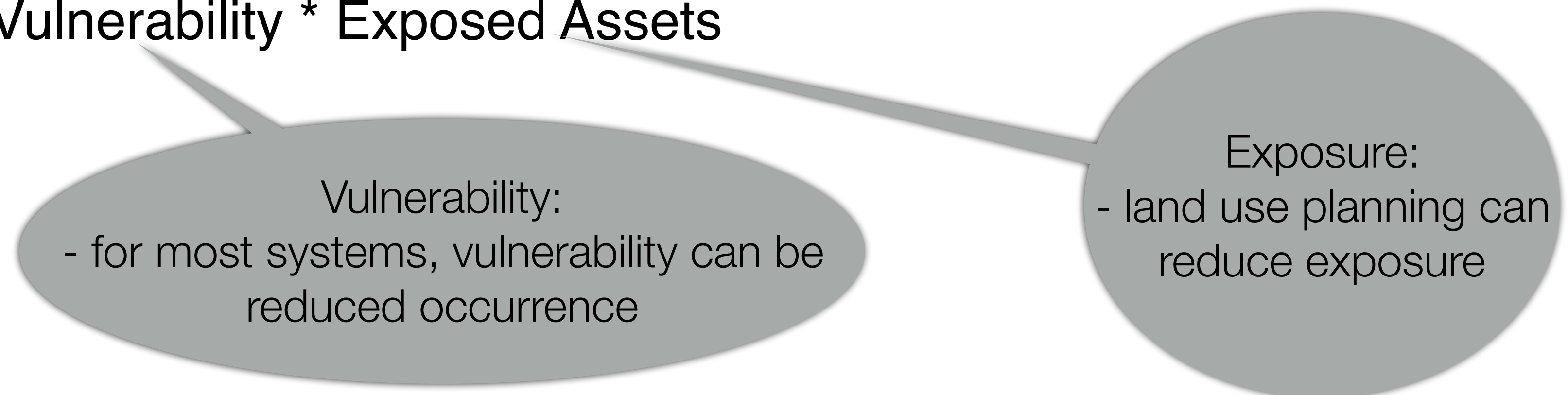
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Hazard:

- natural hazards are difficult to mitigate

Vulnerability:

- for most systems, vulnerability can be reduced occurrence

Exposure:

- land use planning can reduce exposure

Probability Density Function

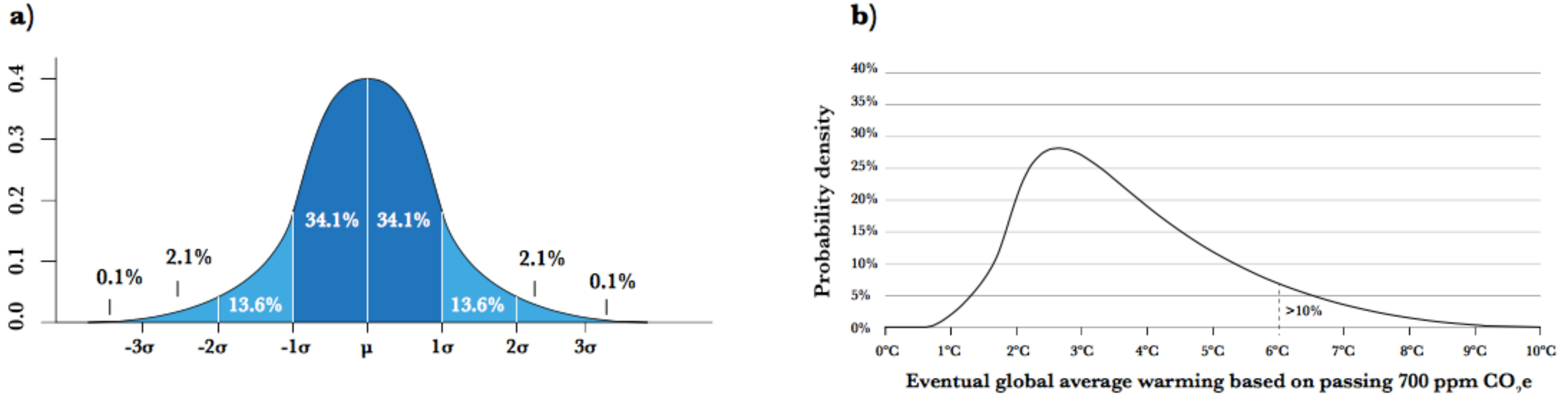
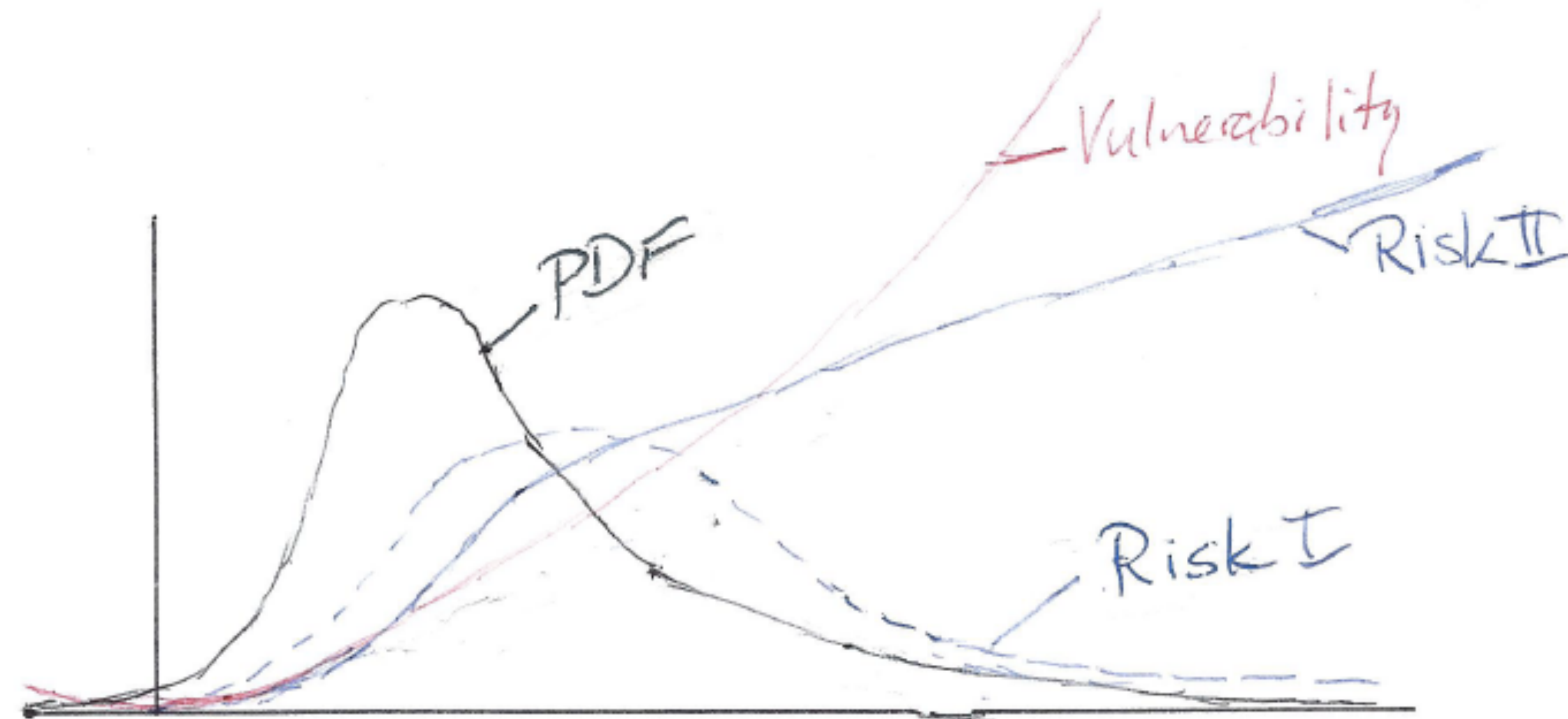


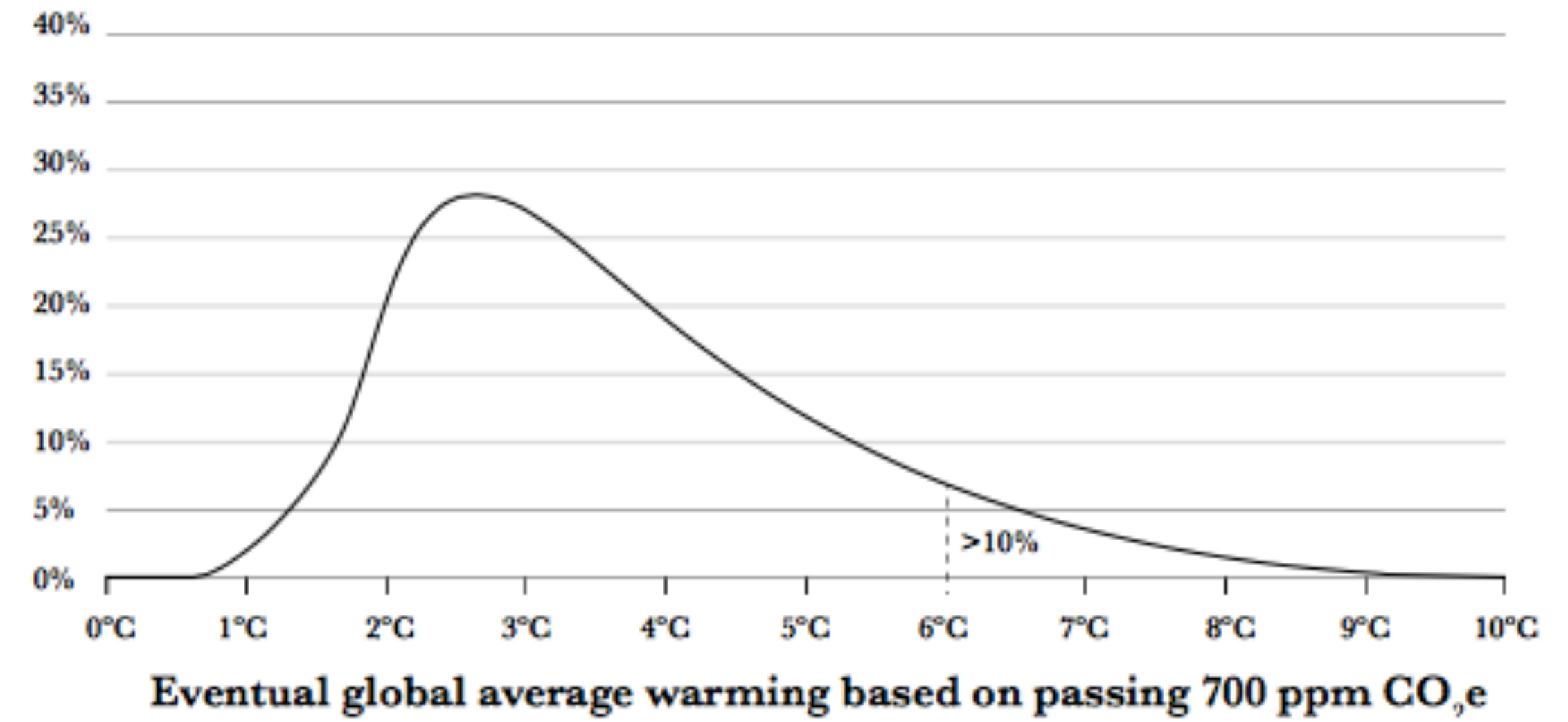
Figure 1: Normal and “fat tail” probability distributions. (a) Normal probability distribution, and (b) an estimate of the likelihood of warming due to a doubling of greenhouse gas concentrations exhibiting a “fat tail” distribution (Credit: Wagner & Weitzman 2015, *Climate Shock: The Economic Consequences of a Hotter Planet*).

Risk Governance

Probability Density Function



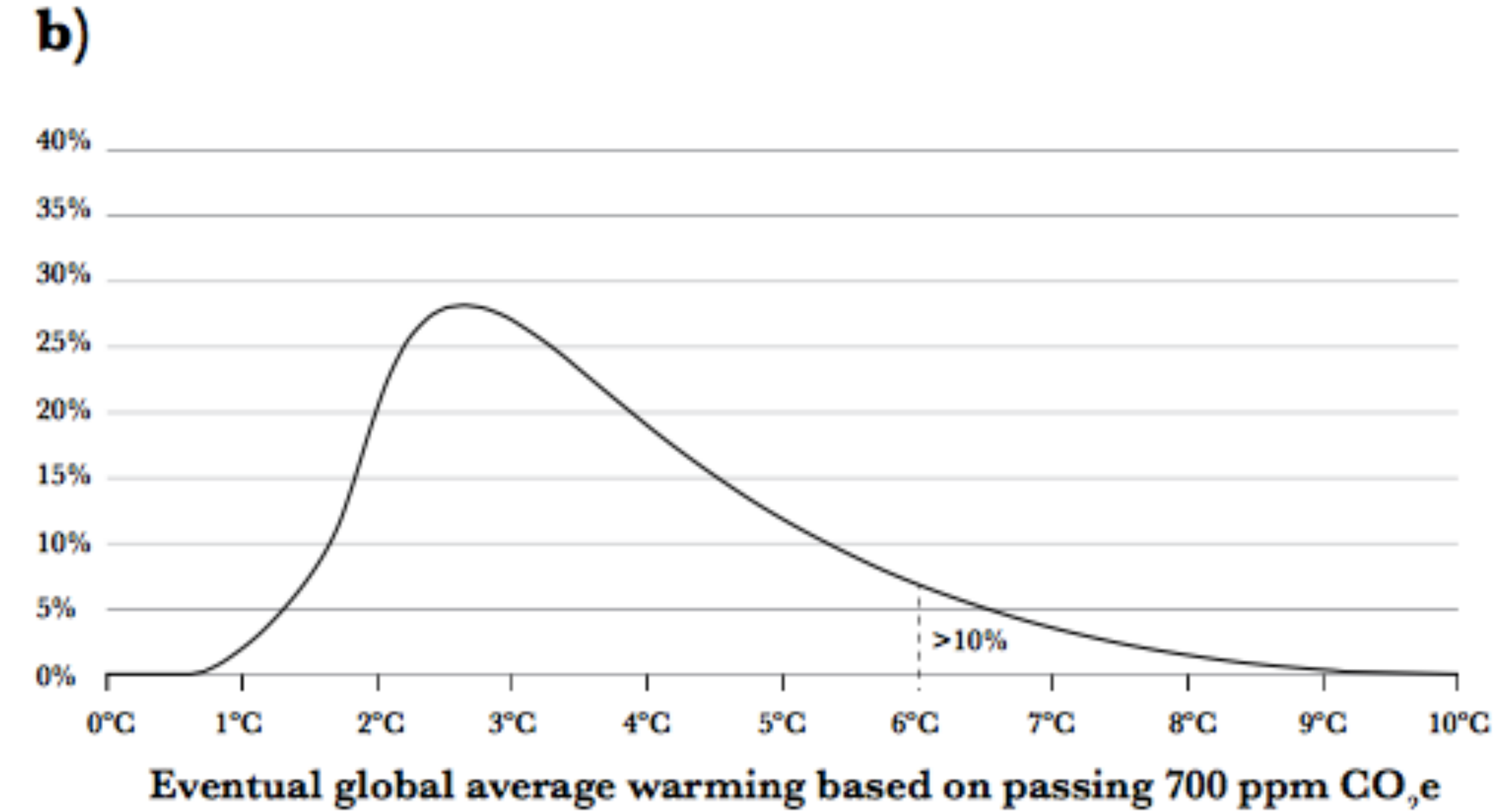
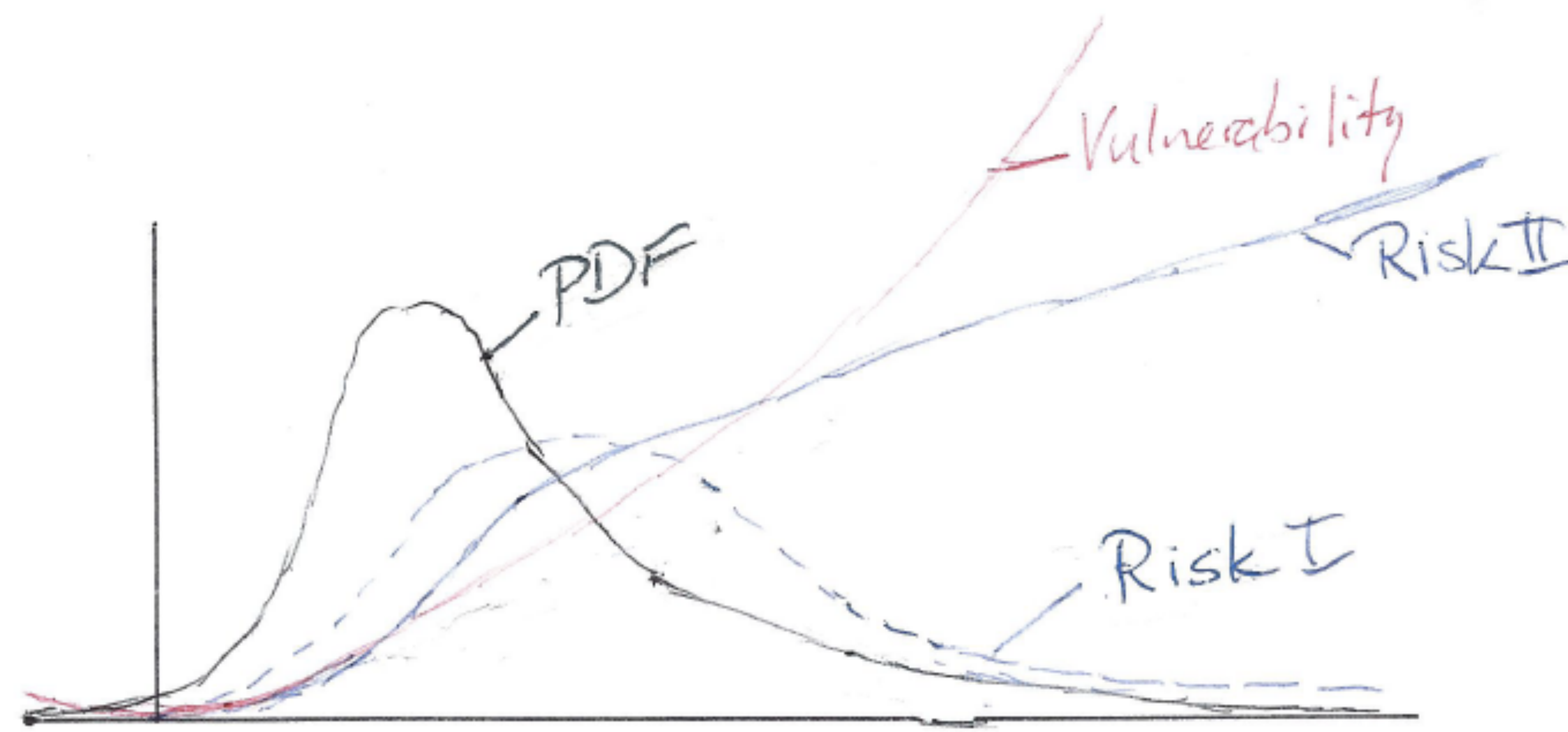
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Risk Governance

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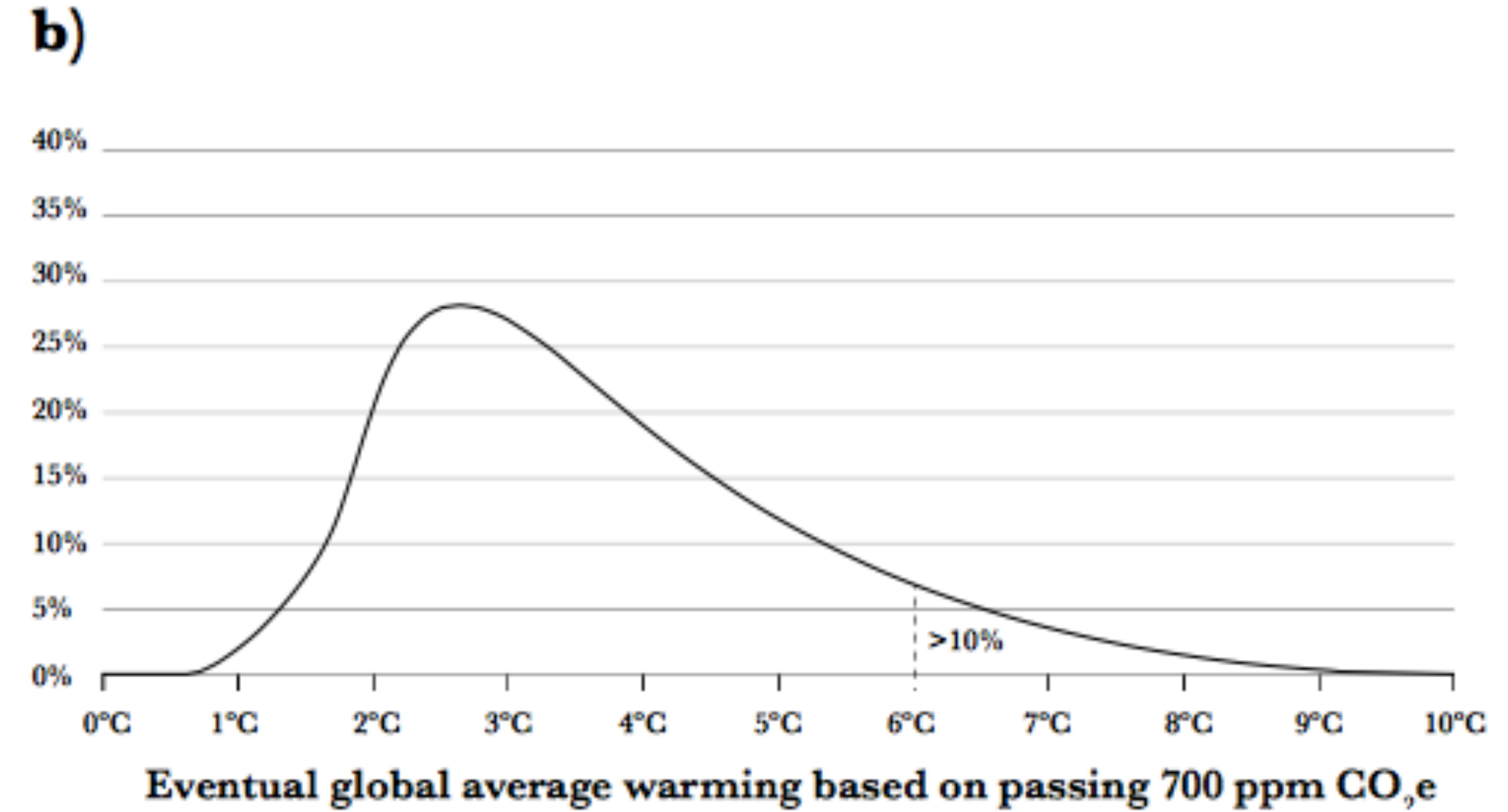
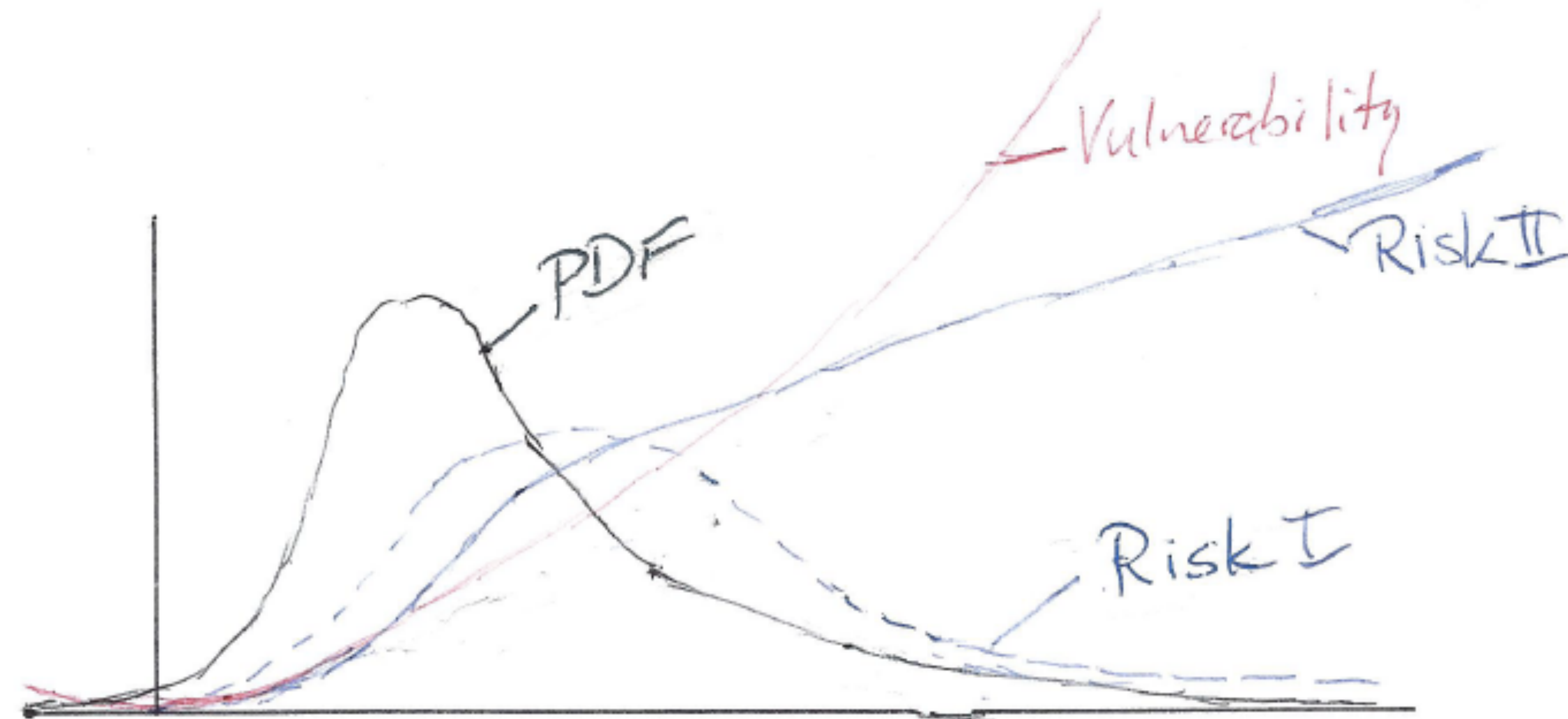
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Risk Governance

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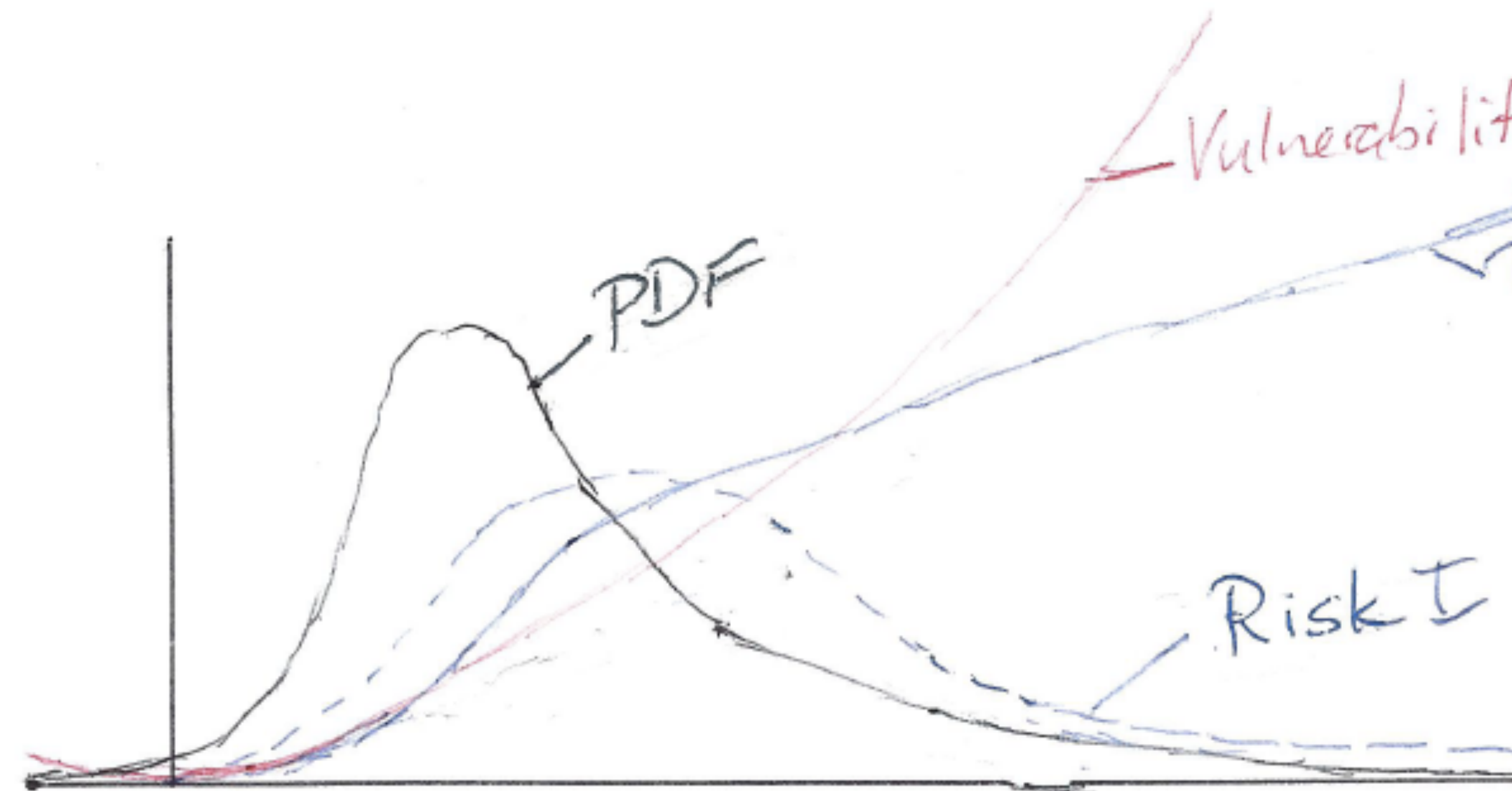


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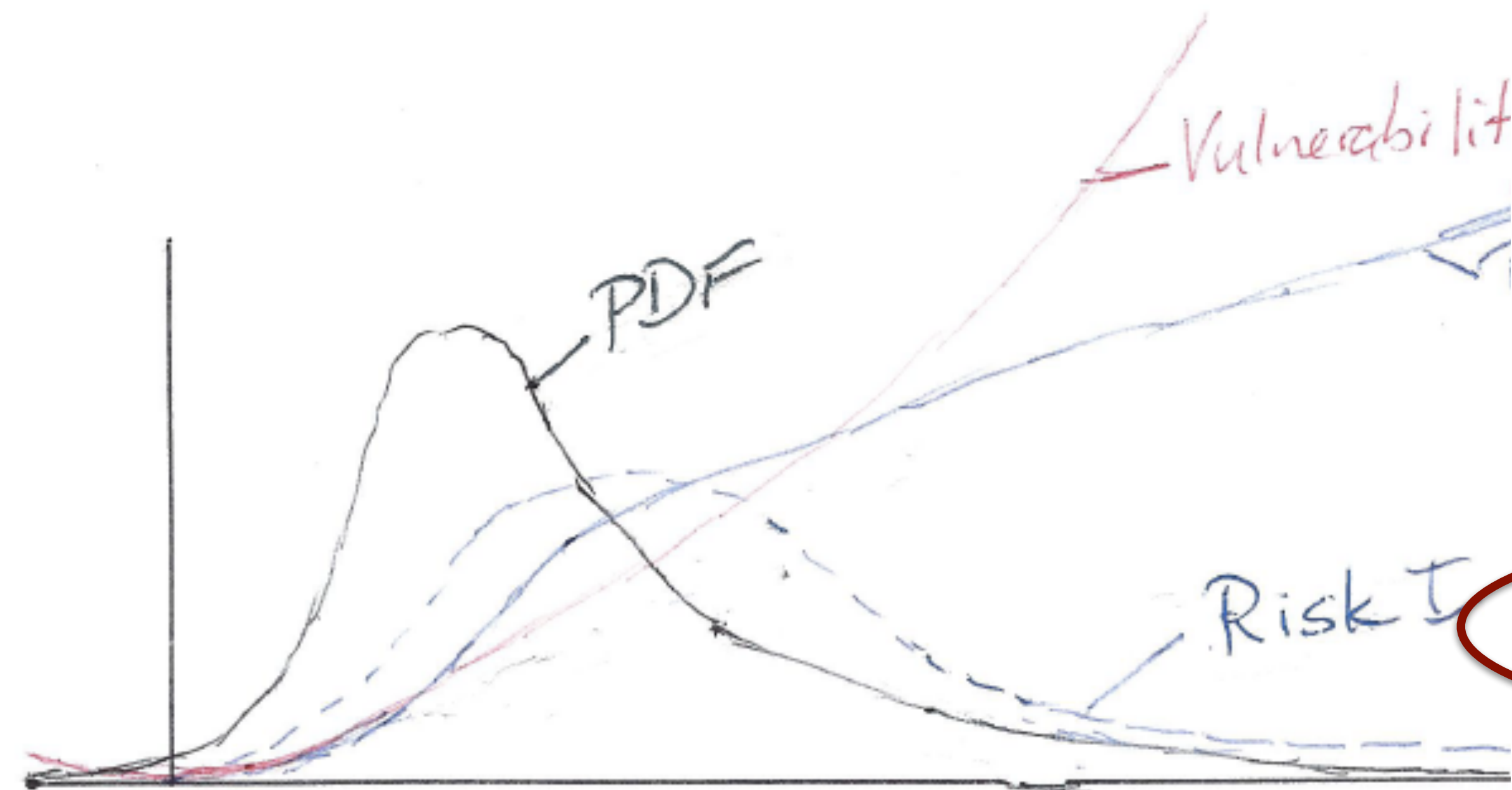
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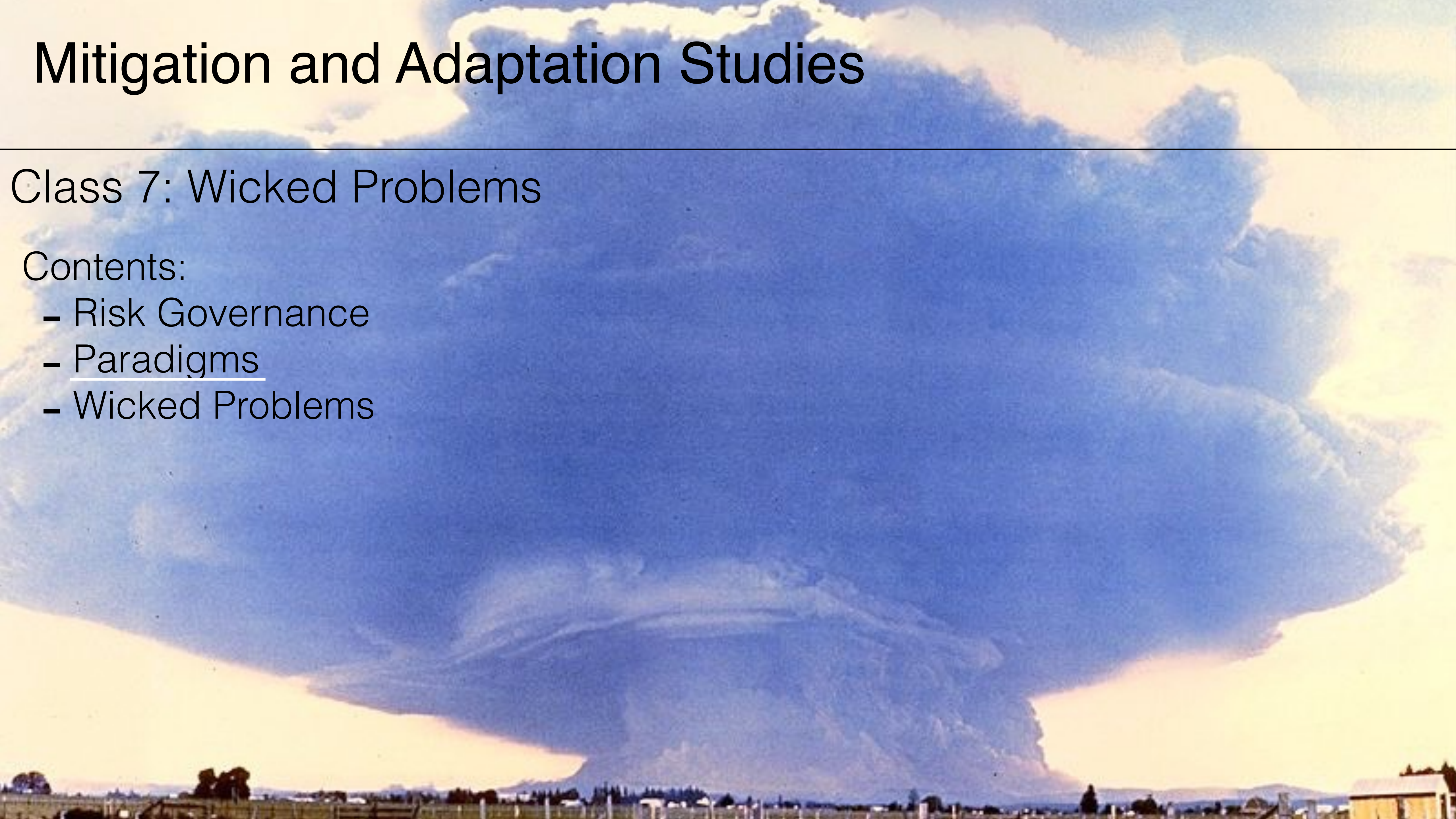
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Example Sea Level:

Current paradigm: sea level is stable, changes slowly in a linear mode; coast lines do not move horizontally (very much).

Empirical evidence: sea level rise is accelerating; there is a potential for rapid, non-linear sea level rise; coast lines may move rapidly

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A Tame Problem:

- is well defined, a solution exist;
- can be solved in a linear fashion using straightforward, reductionist, repeatable, sequential techniques;
- is amenable to traditional project management approaches and introduces limited/known/manageable consequences and no unintended consequences.

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A Complex Problem:

- tends to be non-linear, difficult to understand, but;
- the characteristics of the problem are mostly well understood;
- its solution can lead to other problems and unintended consequences;
- is not solvable by reductionist or sequential approaches;
- traditional analytic and project management techniques will fail.

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A Wicked Problem: a problem that is difficult or impossible to solve because of

- incomplete or contradictory knowledge,
- a large the number of people and opinions involved,
- a large economic burden associated with solutions, and
- the interconnected nature of this problem with other problems.

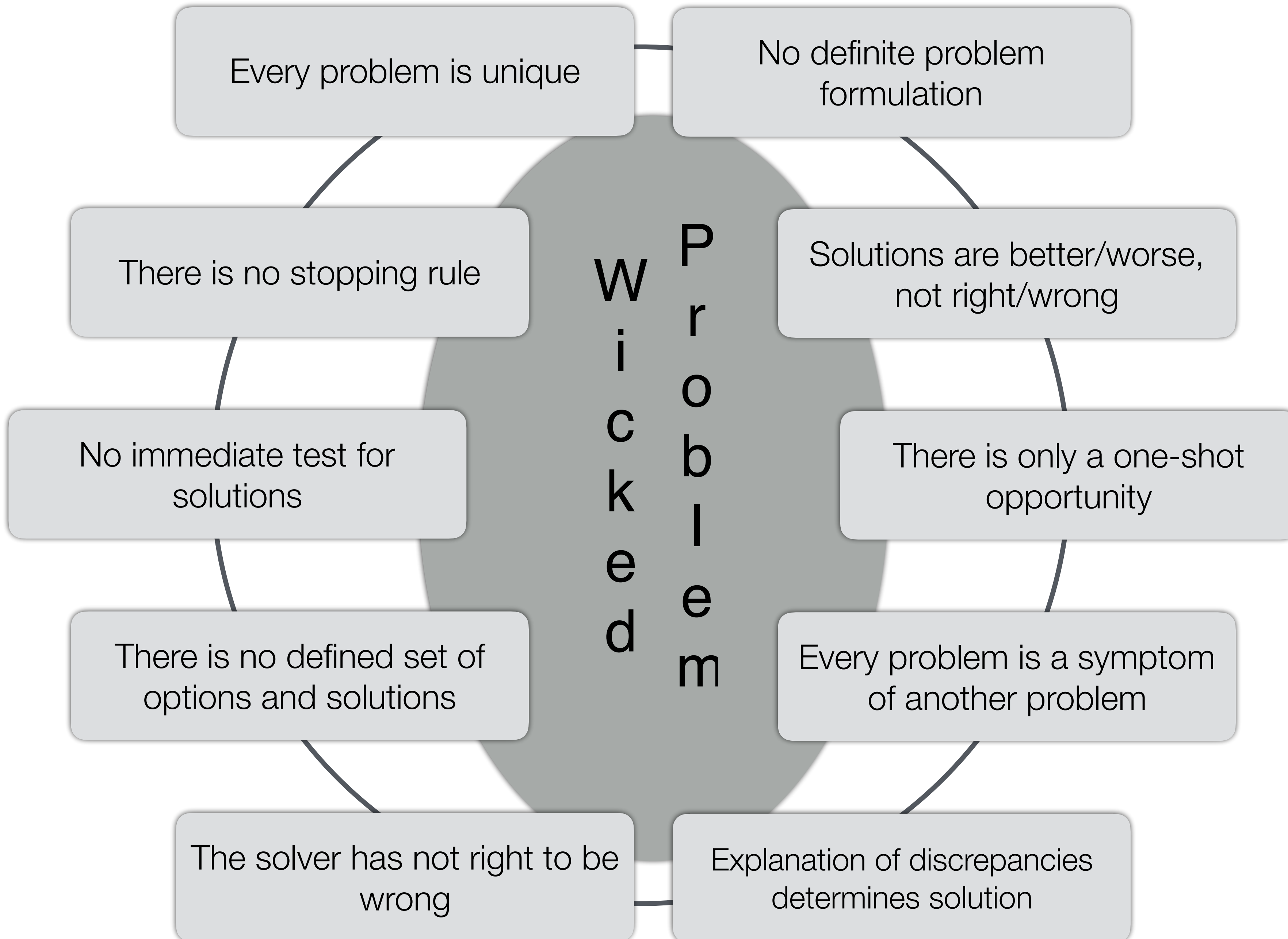
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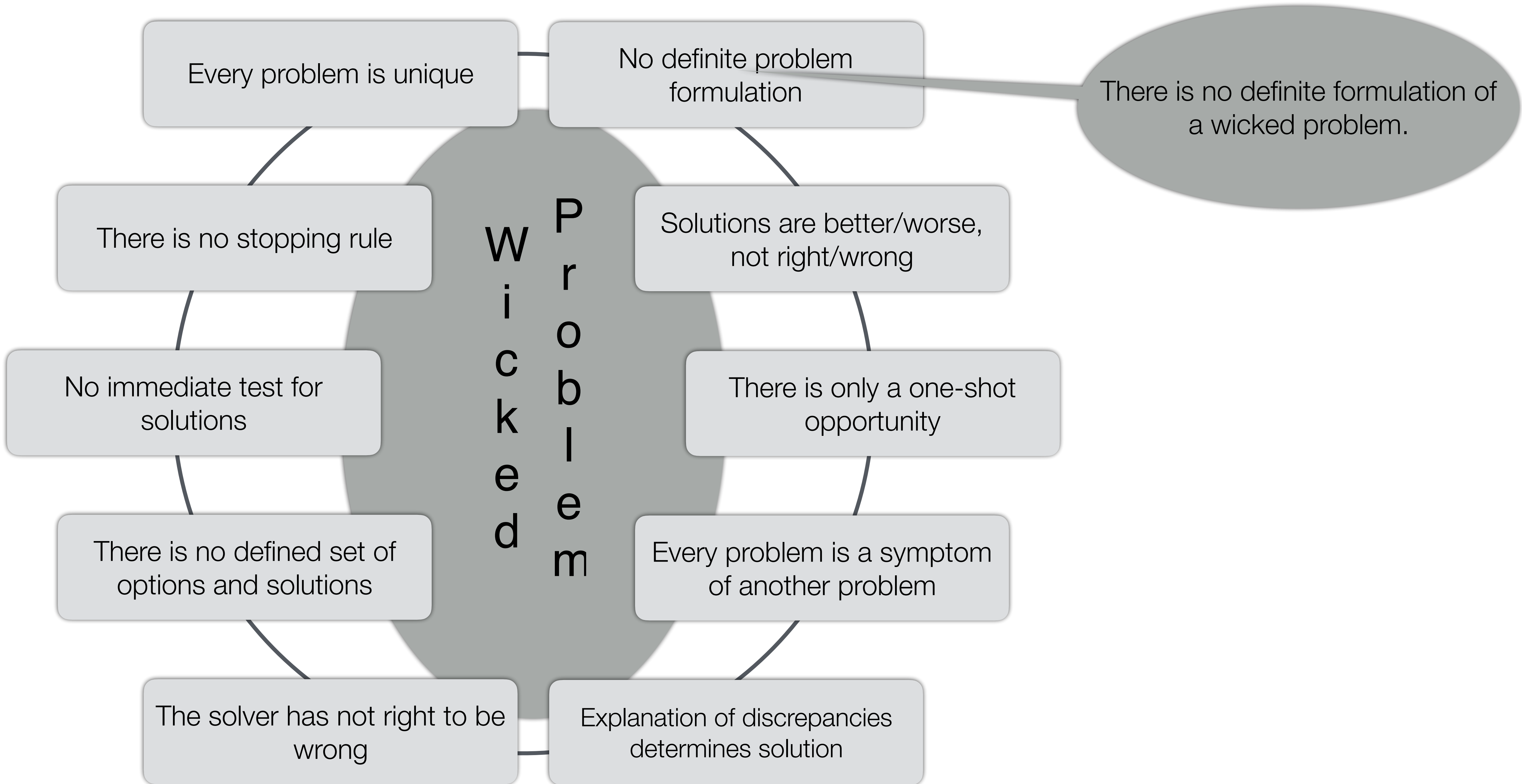
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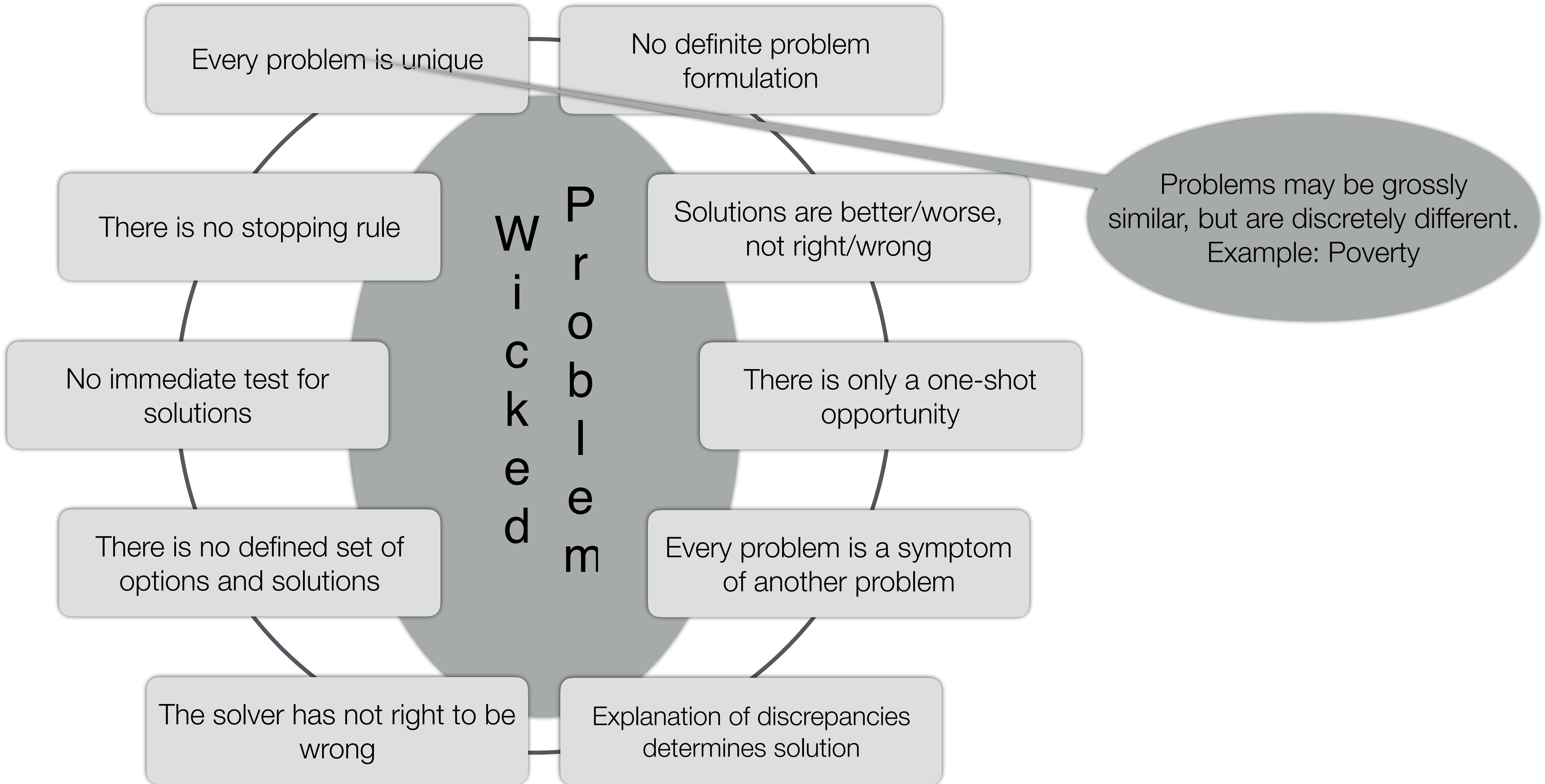
Introduced by Rittel and Webber (1973) focusing on social planning.



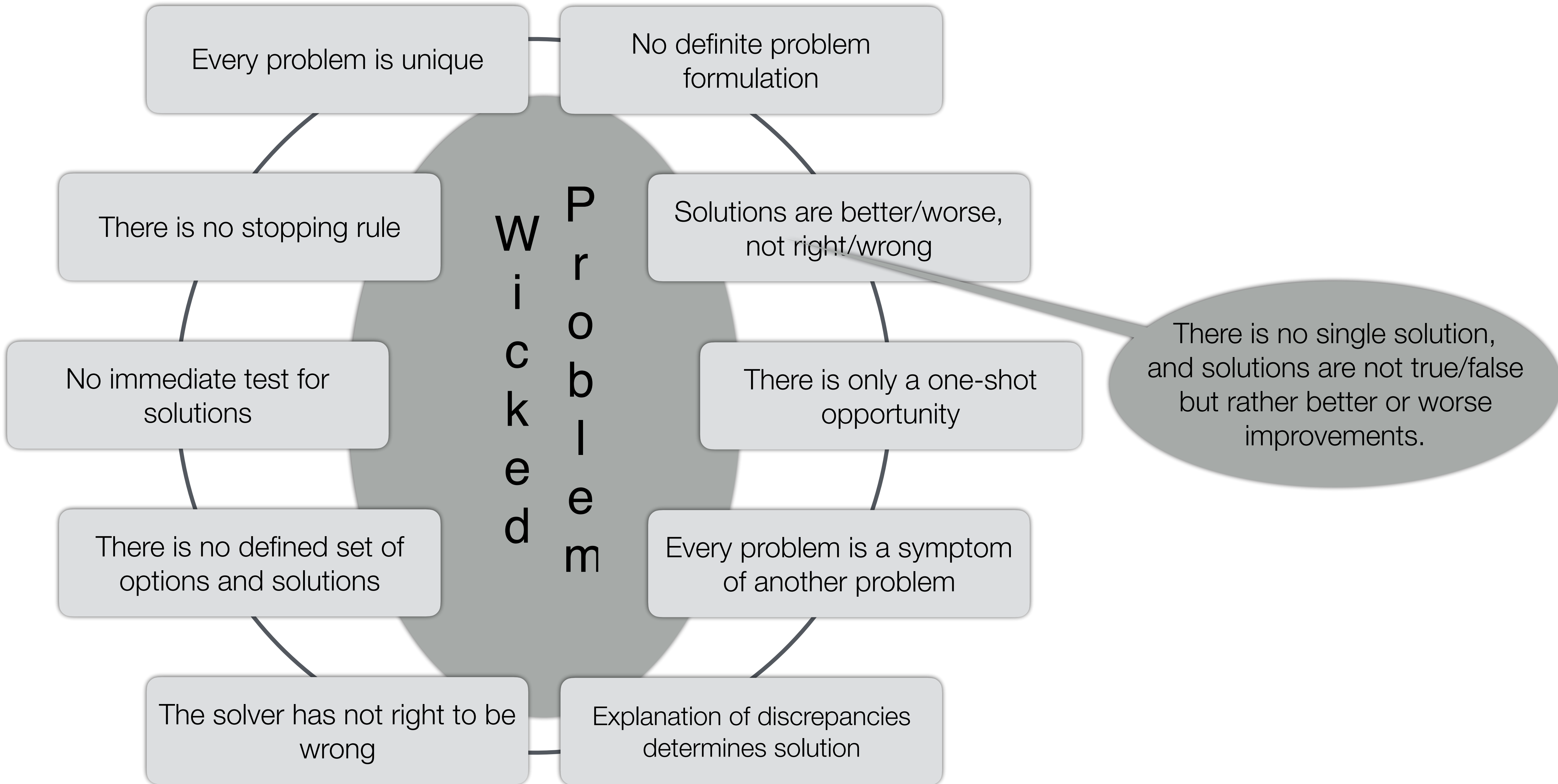
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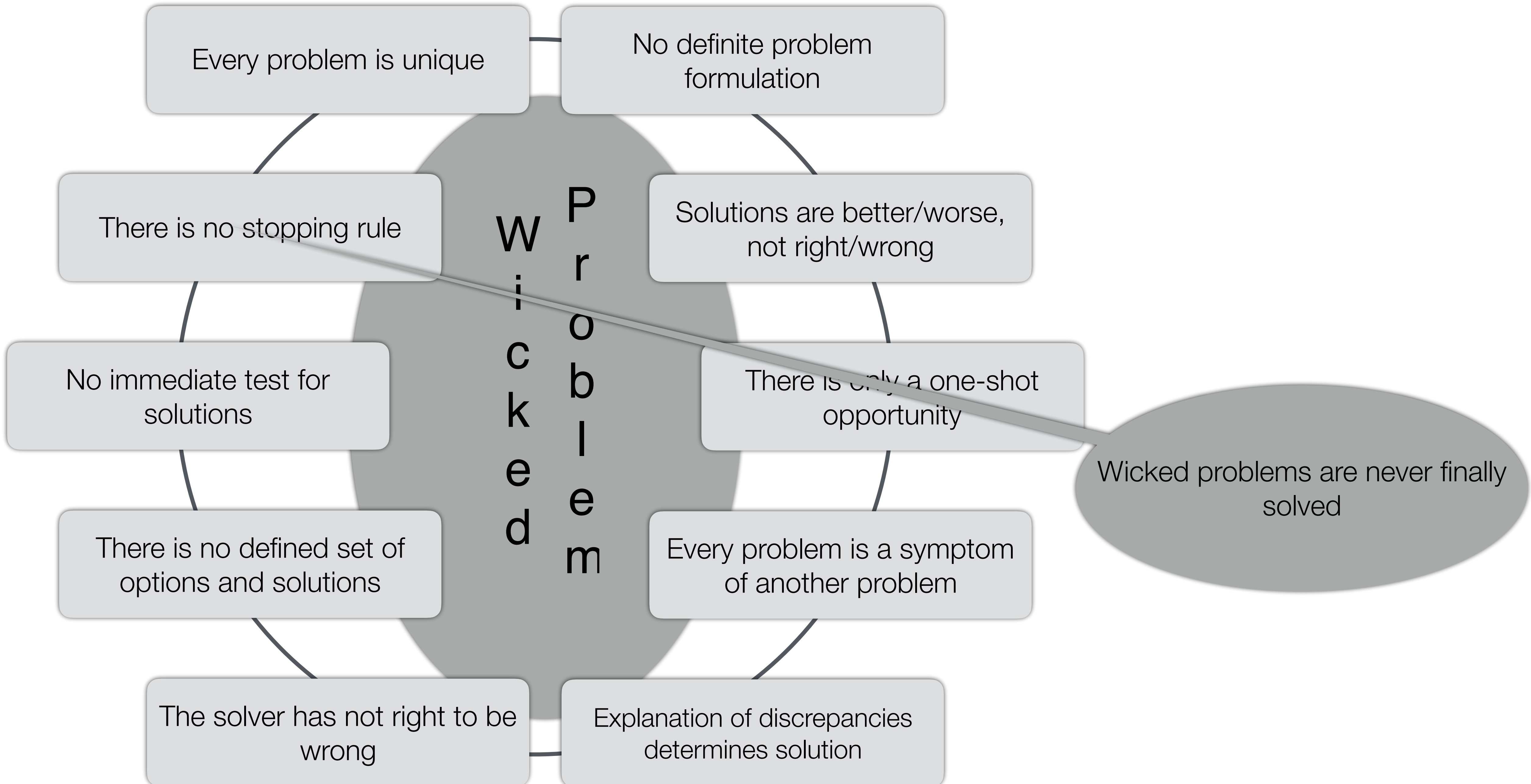
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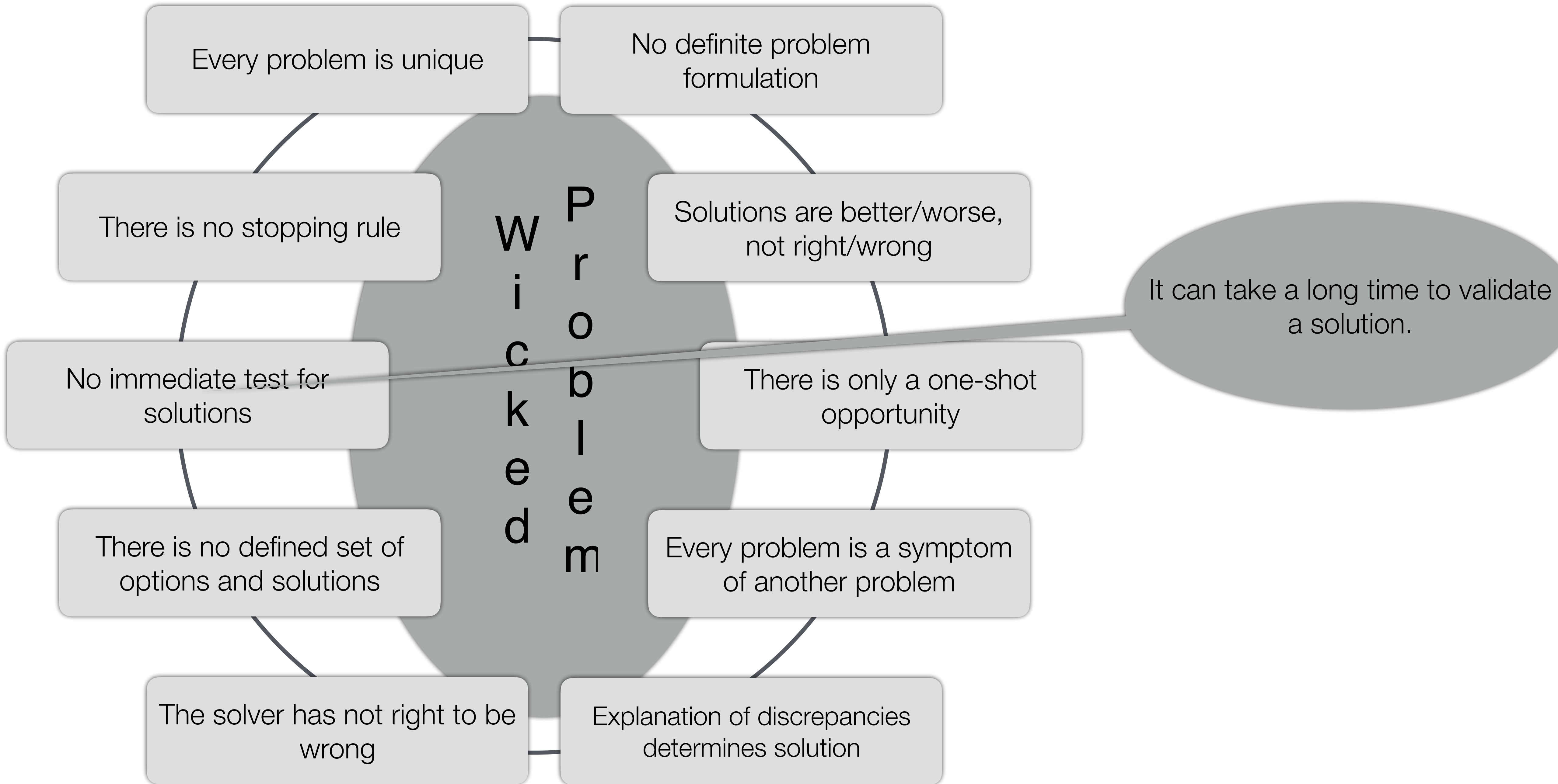
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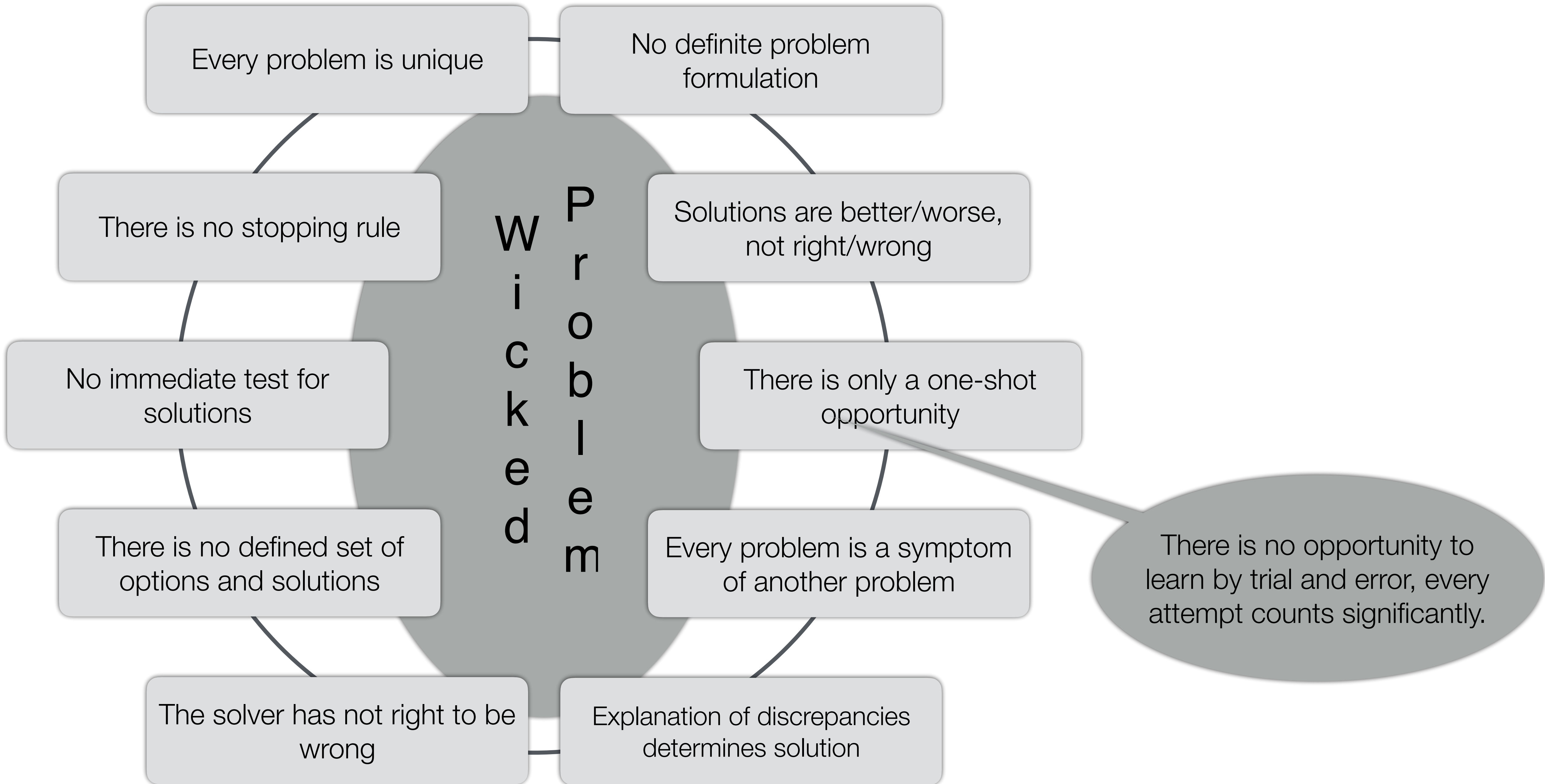


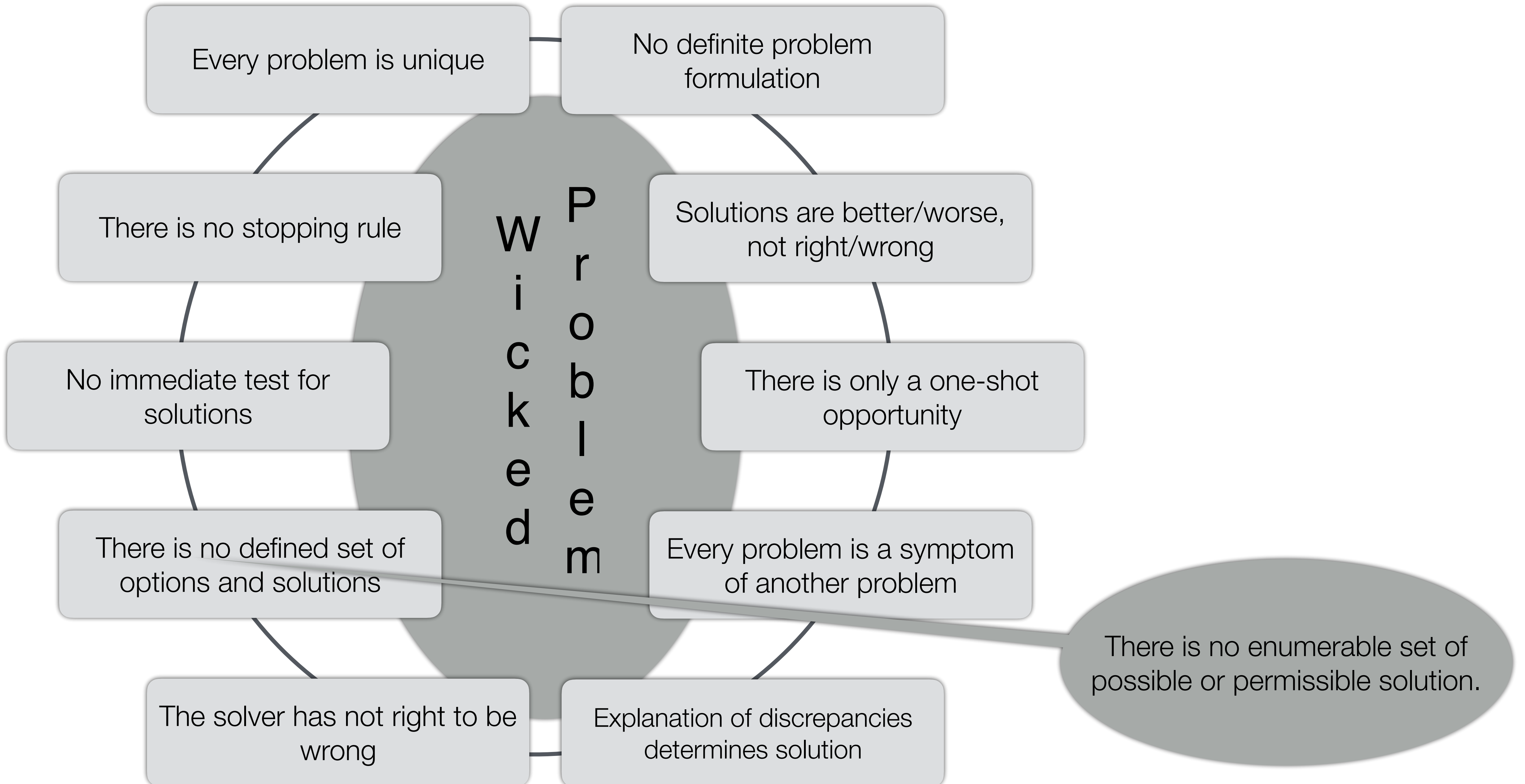
Wicked Problems



Wicked Problems







Every problem is unique

No definite problem formulation

There is no stopping rule

Solutions are better/worse, not right/wrong

No immediate test for solutions

There is only a one-shot opportunity

There is no defined set of options and solutions

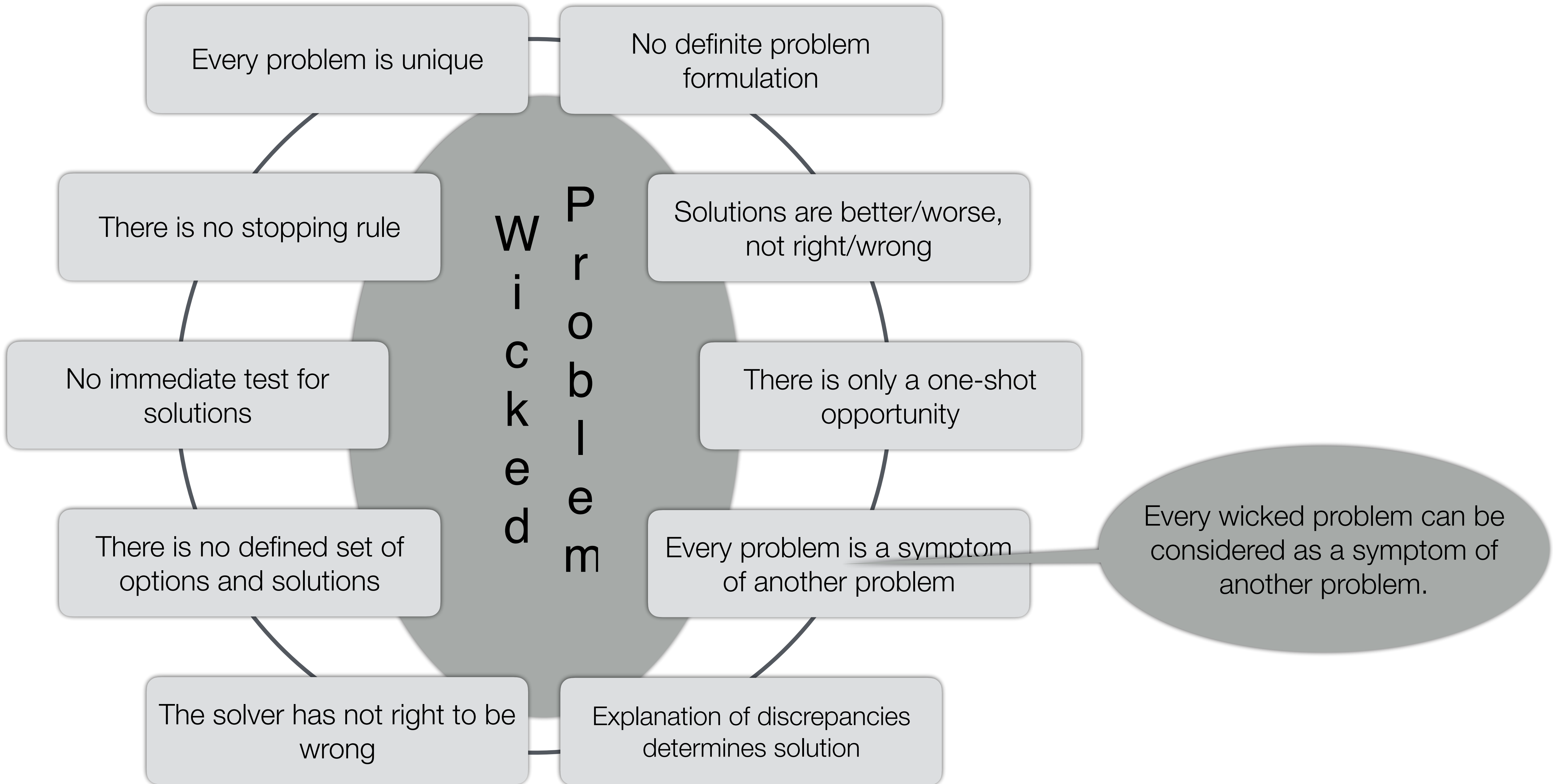
Every problem is a symptom of another problem

The solver has not right to be wrong

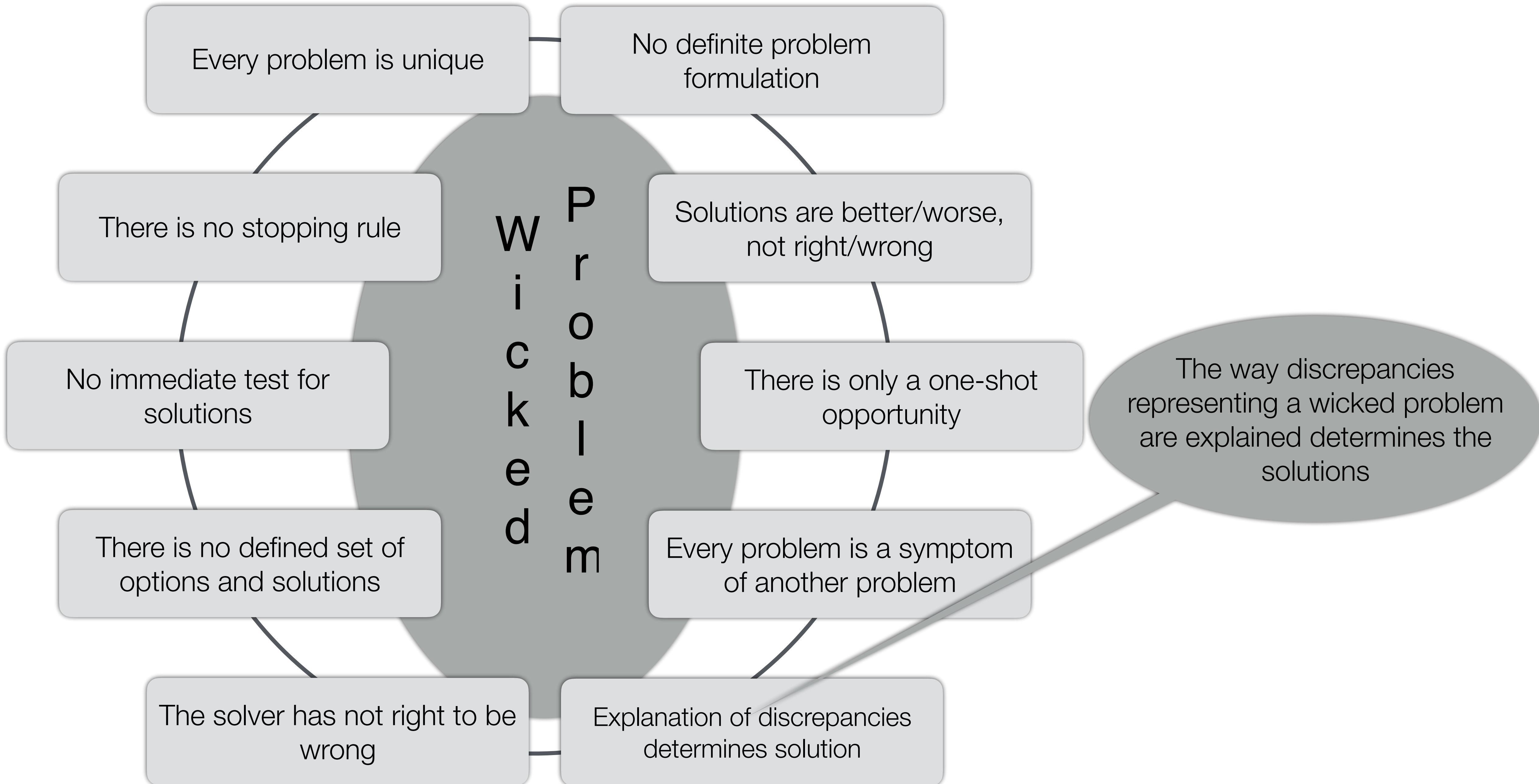
Explanation of discrepancies determines solution

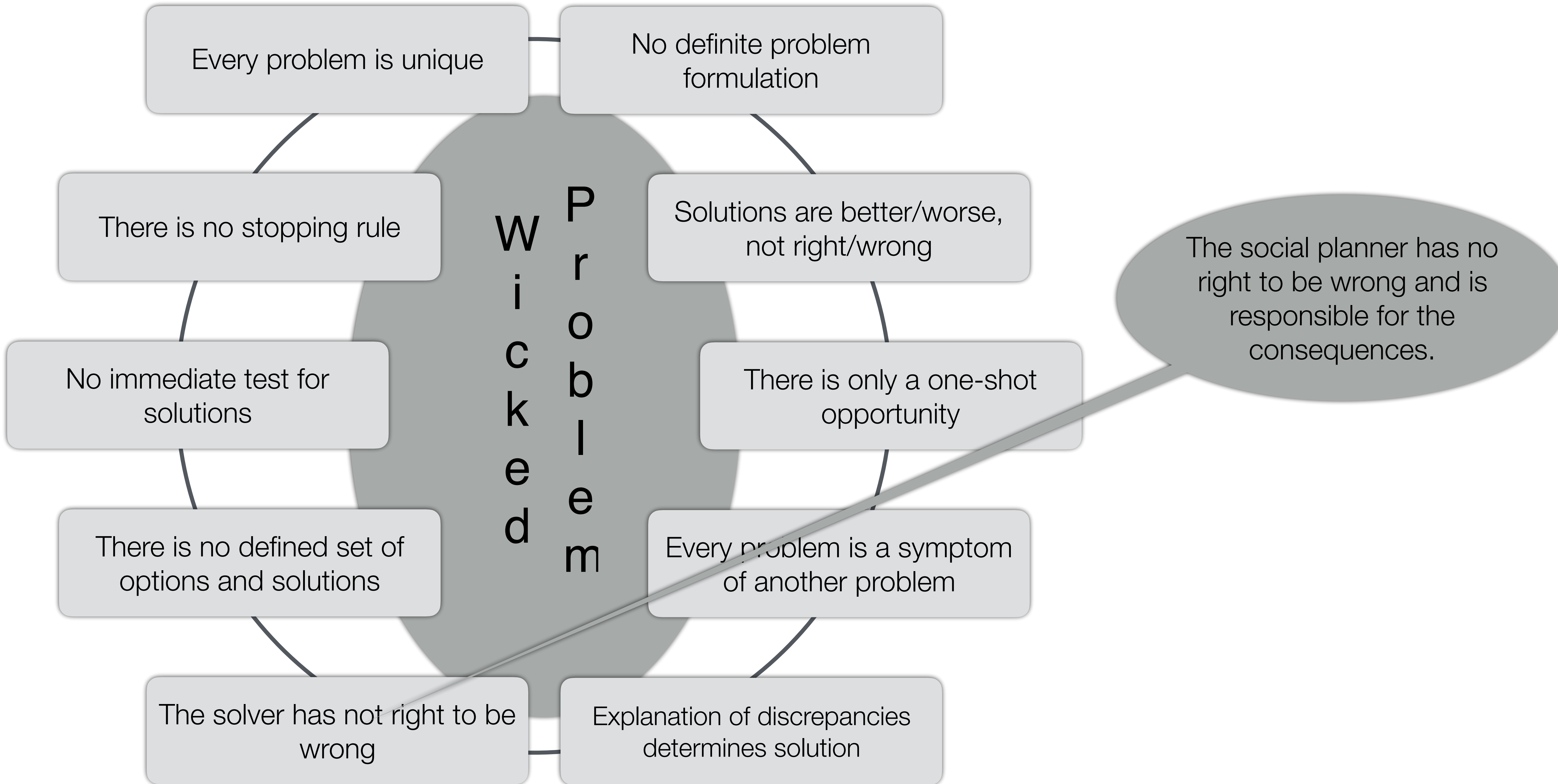
There is no enumerable set of possible or permissible solution.

Wicked Problems



Wicked Problems





Original Characterization by Rittel and Webber (1973) focusing on social planning:

1. There is no definitive formulation of a wicked problem.
2. Wicked problems have no stopping rule.
3. Solutions to wicked problems are not true-or-false, but better or worse.
4. There is no immediate and no ultimate test of a solution to a wicked problem.
5. Every solution to a wicked problem is a "one-shot operation"; because there is no opportunity to learn by trial and error, every attempt counts significantly.
6. Wicked problems do not have an enumerable (or an exhaustively describable) set of potential solutions, nor is there a well-described set of permissible operations that may be incorporated into the plan.
7. Every wicked problem is essentially unique.
8. Every wicked problem can be considered to be a symptom of another problem.
9. The existence of a discrepancy representing a wicked problem can be explained in numerous ways. The choice of explanation determines the nature of the problem's resolution.
10. The social planner has no right to be wrong (i.e., planners are liable for the consequences of the actions they generate).

Generalized characterization:

1. The solution depends on how the problem is framed and vice versa (i.e., the problem definition depends on the solution)
2. Social agents have radically different world views and different frames for understanding the problem.
3. The constraints that the problem is subject to and the resources needed to solve it change over time.
4. The problem is never solved definitively.

Levin et al. (2012): **Super wicked problems** have the following additional characteristics:

1. Time is running out.
2. No central authority.
3. Those seeking to solve the problem are also causing it.
4. Policies discount the future irrationally.

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 - The items that define a super wicked problem relate to the agent trying to solve it.
 - Unsustainability, leaving the “safe operating space,” climate change, extinction, all are super wicked problem

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A grey oval callout bubble with a tail pointing to the first item in the list. It contains the text: 'The system is on a trajectory towards an undesirable/dangerous future'.


The system is on a trajectory towards an undesirable/dangerous future

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No individual or group has the authority to implement interventions

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The solution is attempted from within the system.
The social agents working on a solution are part of the system

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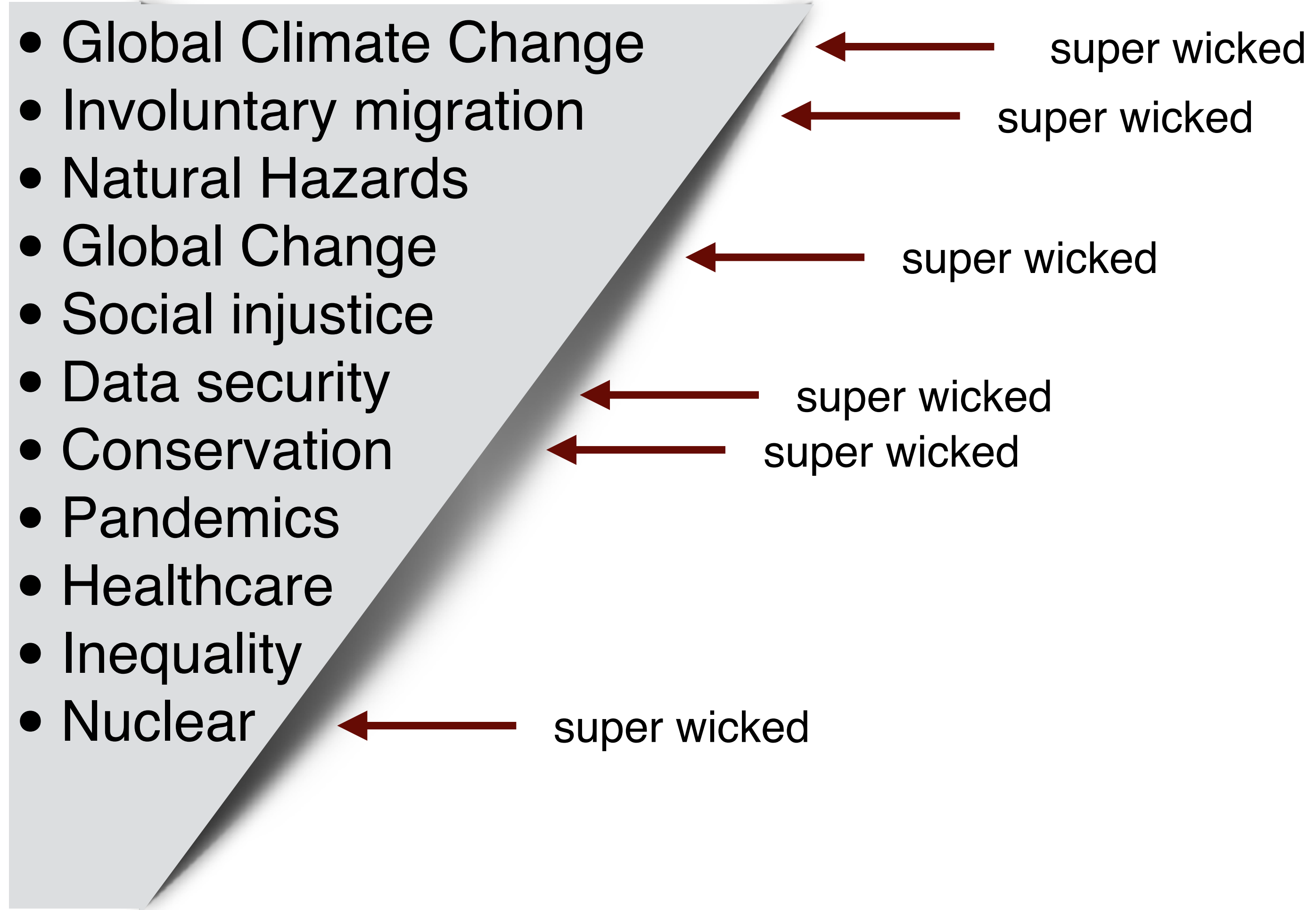
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Resolution requires to “restraining the presents to liberate the future” (Richard, 2009).

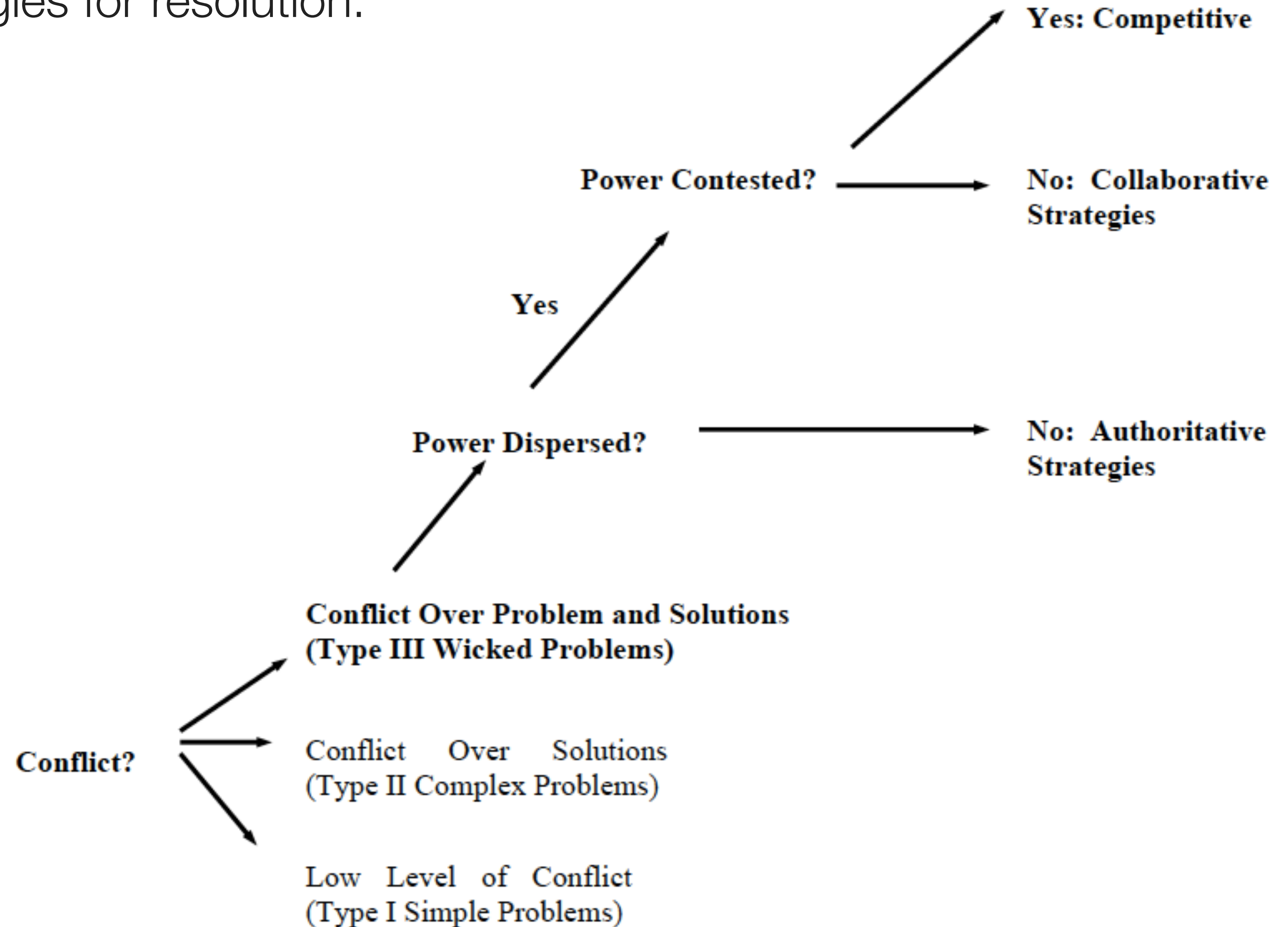
Examples

- 
- A diagram illustrating various wicked problems. A light gray rectangular area on the left contains a list of ten examples. A diagonal line cuts across this area from the bottom-left to the top-right. To the right of this line, six red arrows point left towards the list, each accompanied by the text 'super wicked'. The arrows point to the following items in the list: 'Global Climate Change', 'Involuntary migration', 'Global Change', 'Data security', 'Conservation', and 'Nuclear'.
- Global Climate Change
 - Involuntary migration
 - Natural Hazards
 - Global Change
 - Social injustice
 - Data security
 - Conservation
 - Pandemics
 - Healthcare
 - Inequality
 - Nuclear
- ← super wicked
- ← super wicked
- ← super wicked
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- ← super wicked

Wicked Problems

Roberts, 2000: Three strategies for resolution:

- **Authoritative**
- **Competitive**
- **Collaborative**

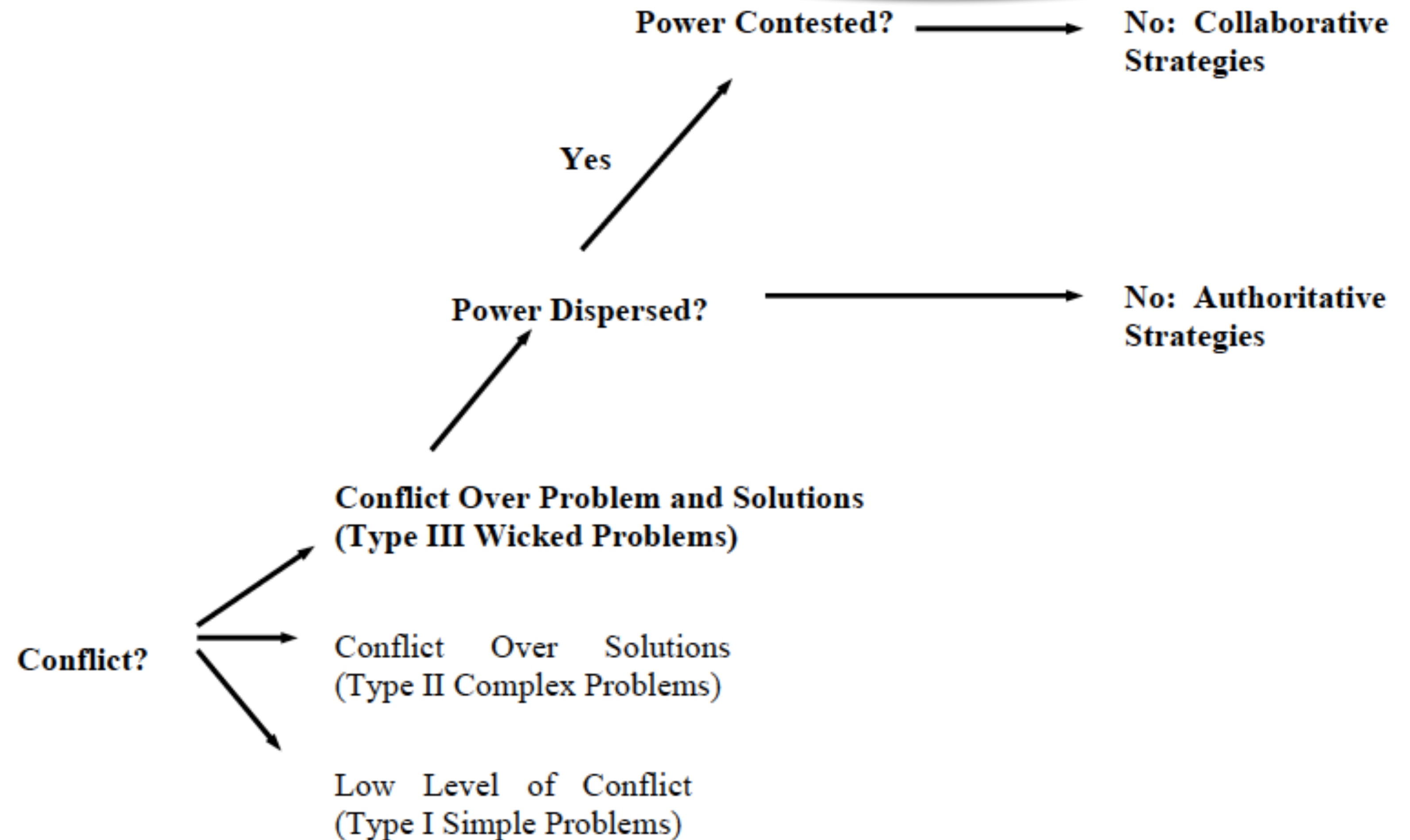


Wicked Problems

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- **Collaborative**

Seek to tame wicked problems by vesting the responsibility for solving the problems in the hands of a few people.



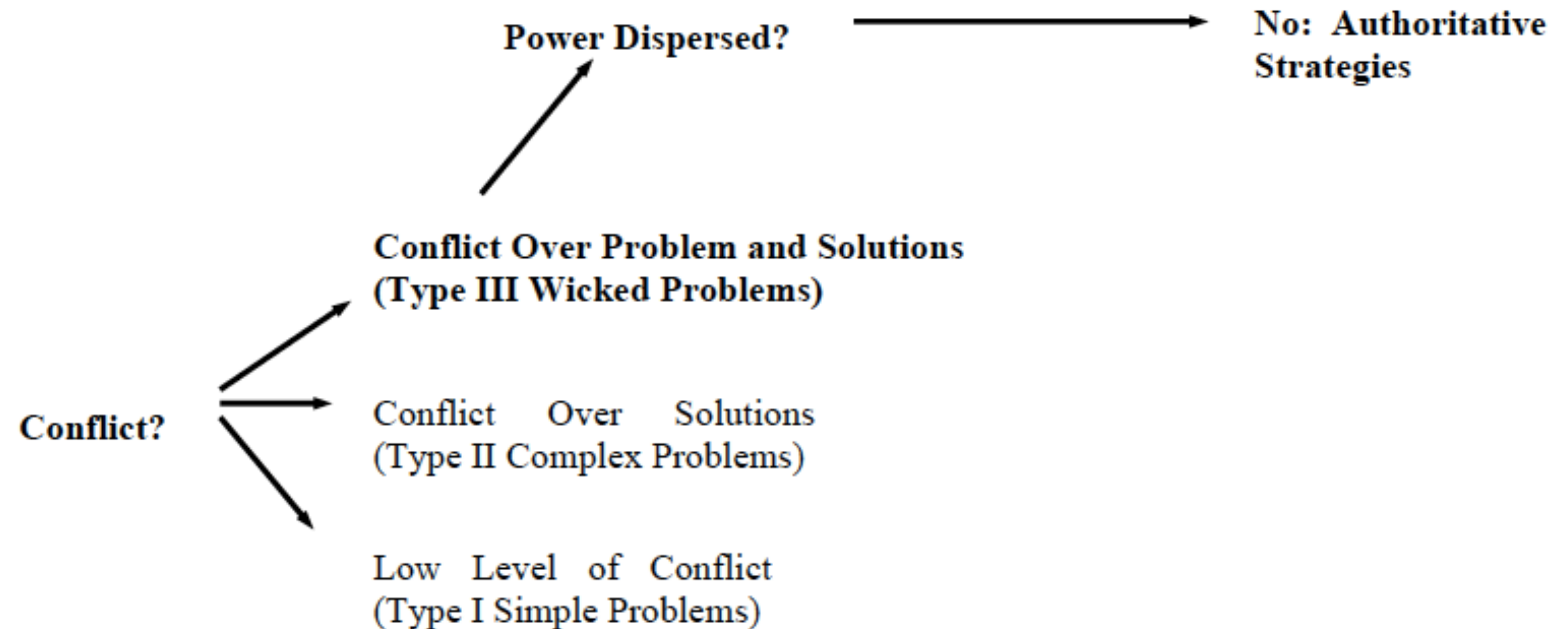
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Wicked Problems

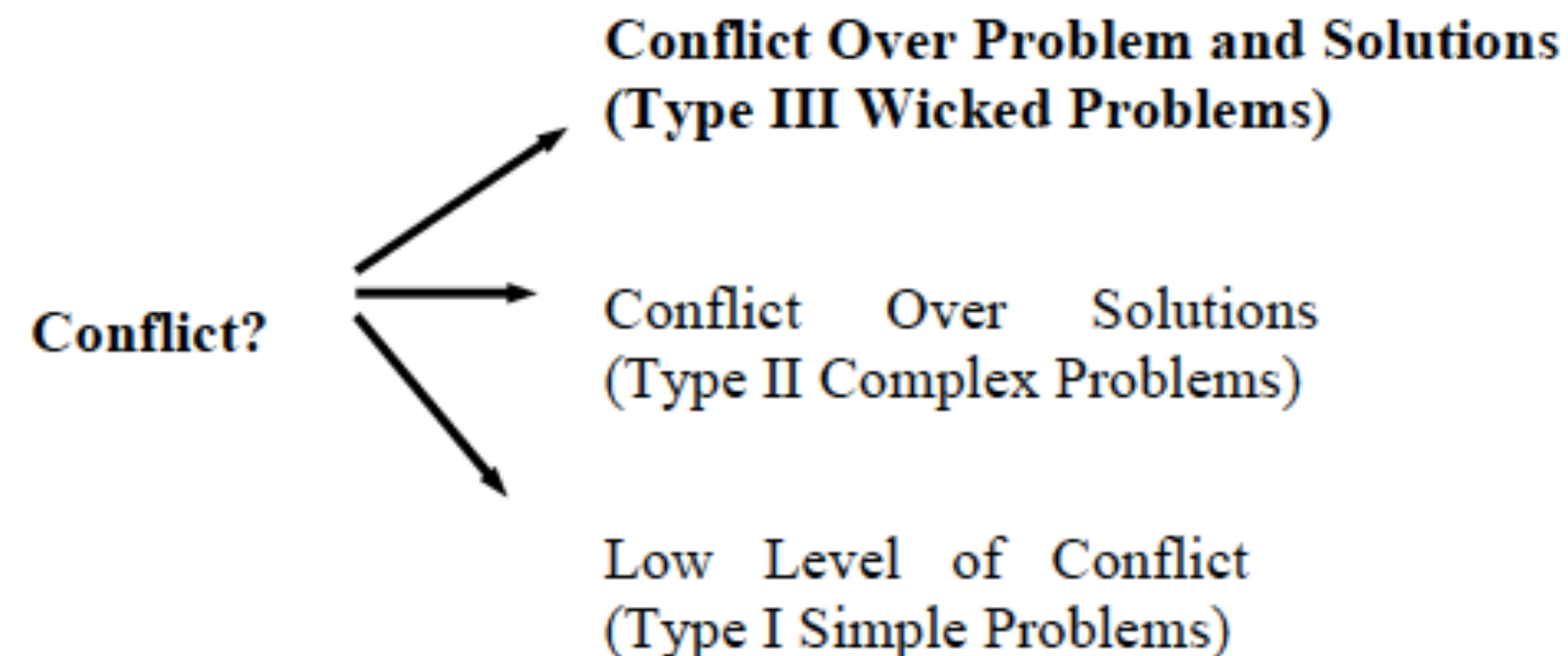
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Seek to tame wicked problems by vesting the responsibility for solving the problems in the hands of a few people.

Reduces problem complexity, as many competing points of view are eliminated at the start.

Disadvantage: authorities and experts charged with solving the problem may not have an appreciation of all the perspectives needed to tackle the problem.

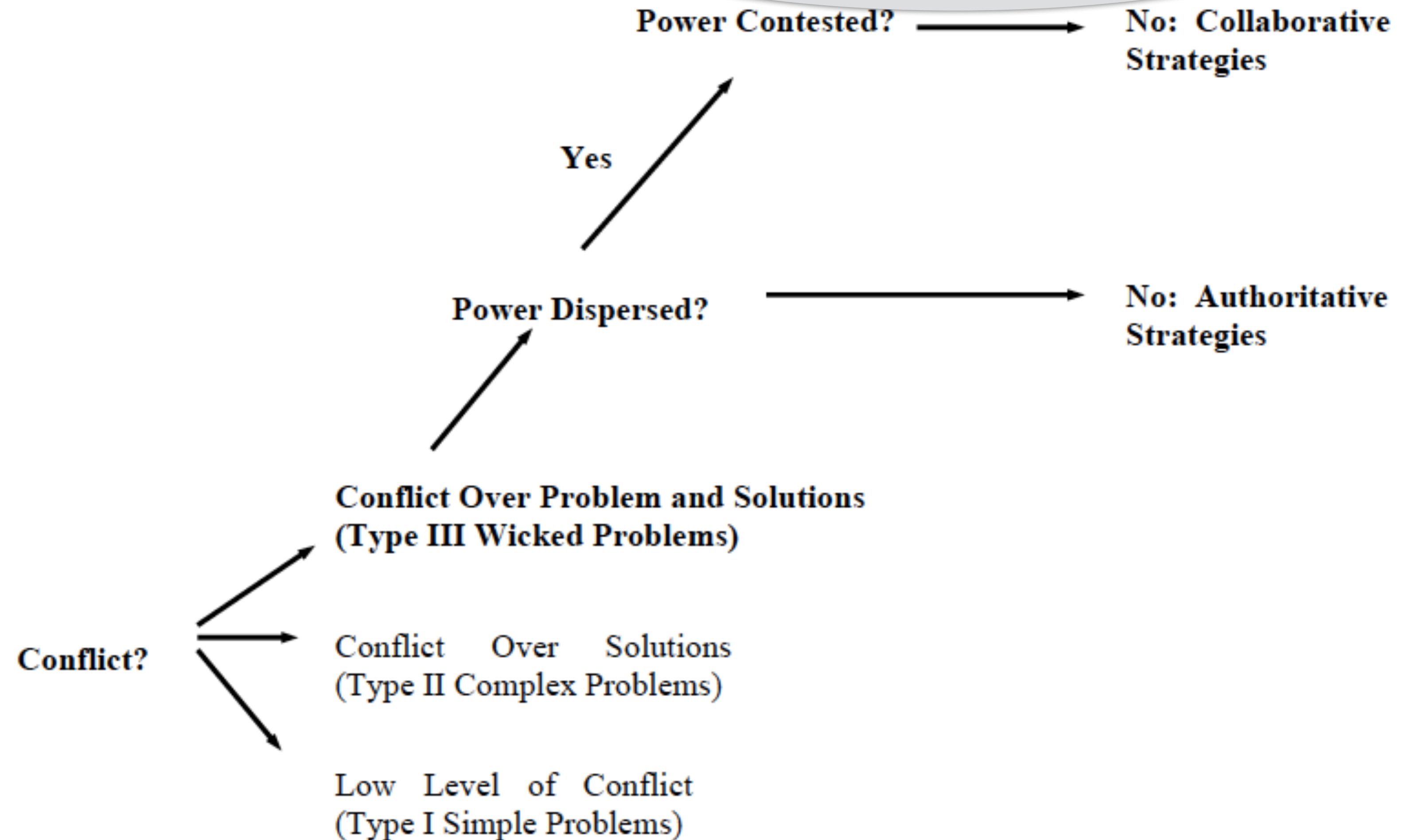


Wicked Problems

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Attempt to solve wicked problems by pitting opposing points of view against each other, requiring parties that hold these views to come up with their preferred solutions.



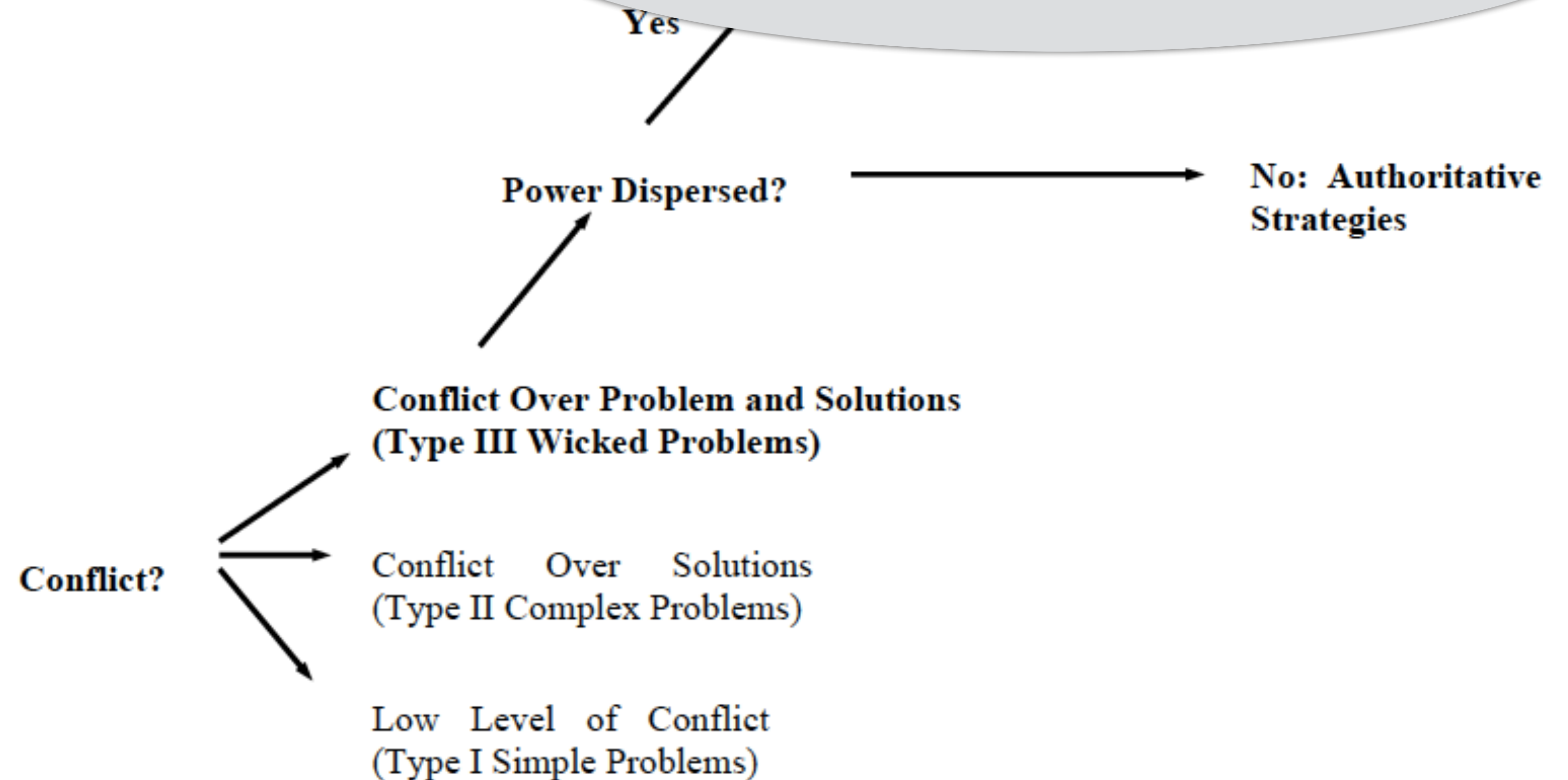
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Wicked Problems

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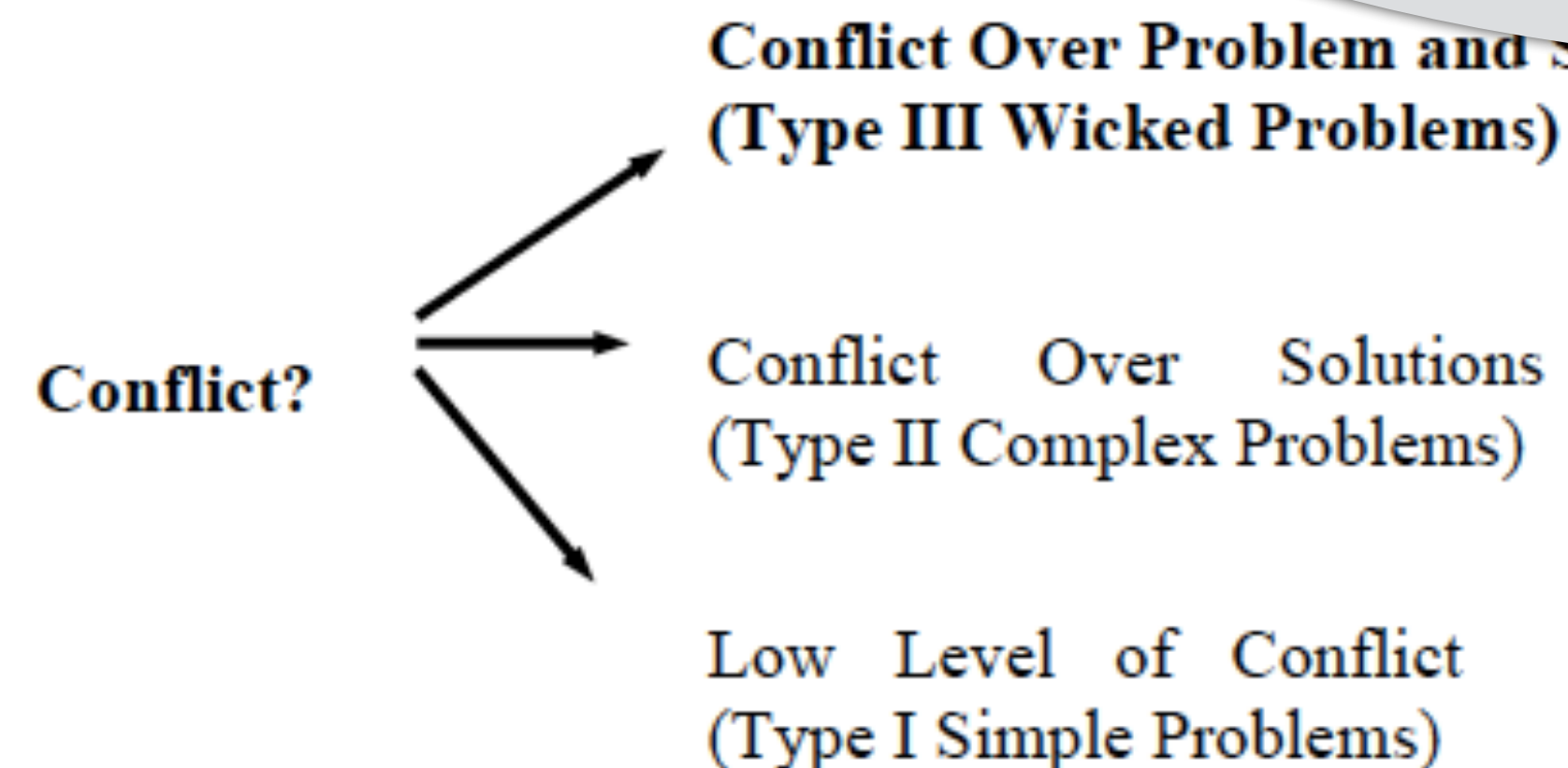
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Advantage: different solutions can be weighed up against each other and the best one chosen.

Yes

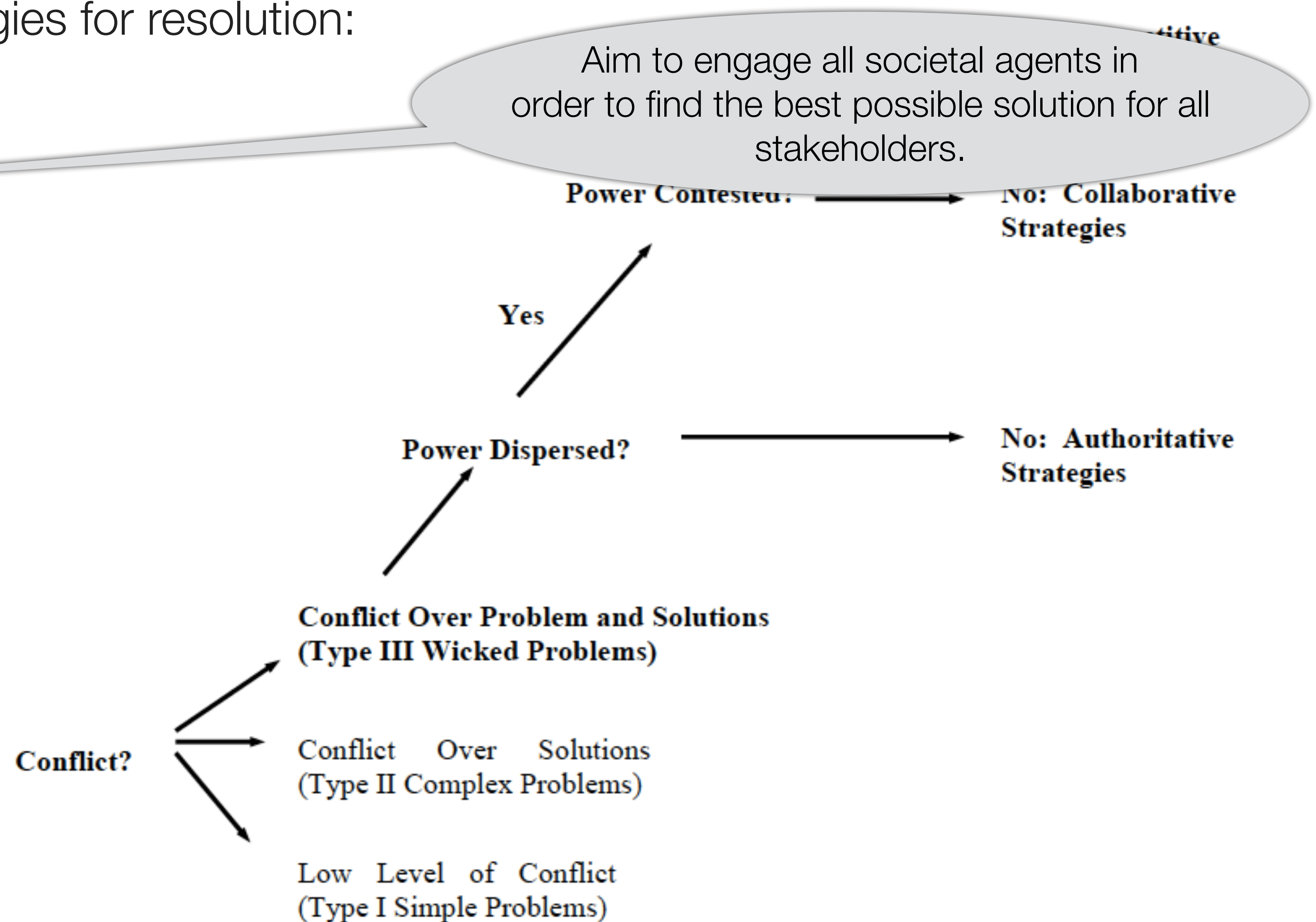
Disadvantage: creates a confrontational environment in which knowledge sharing is discouraged. Parties involved may not have an incentive to come up with their best possible solution.



Wicked Problems

Roberts, 2000: Three strategies for resolution:

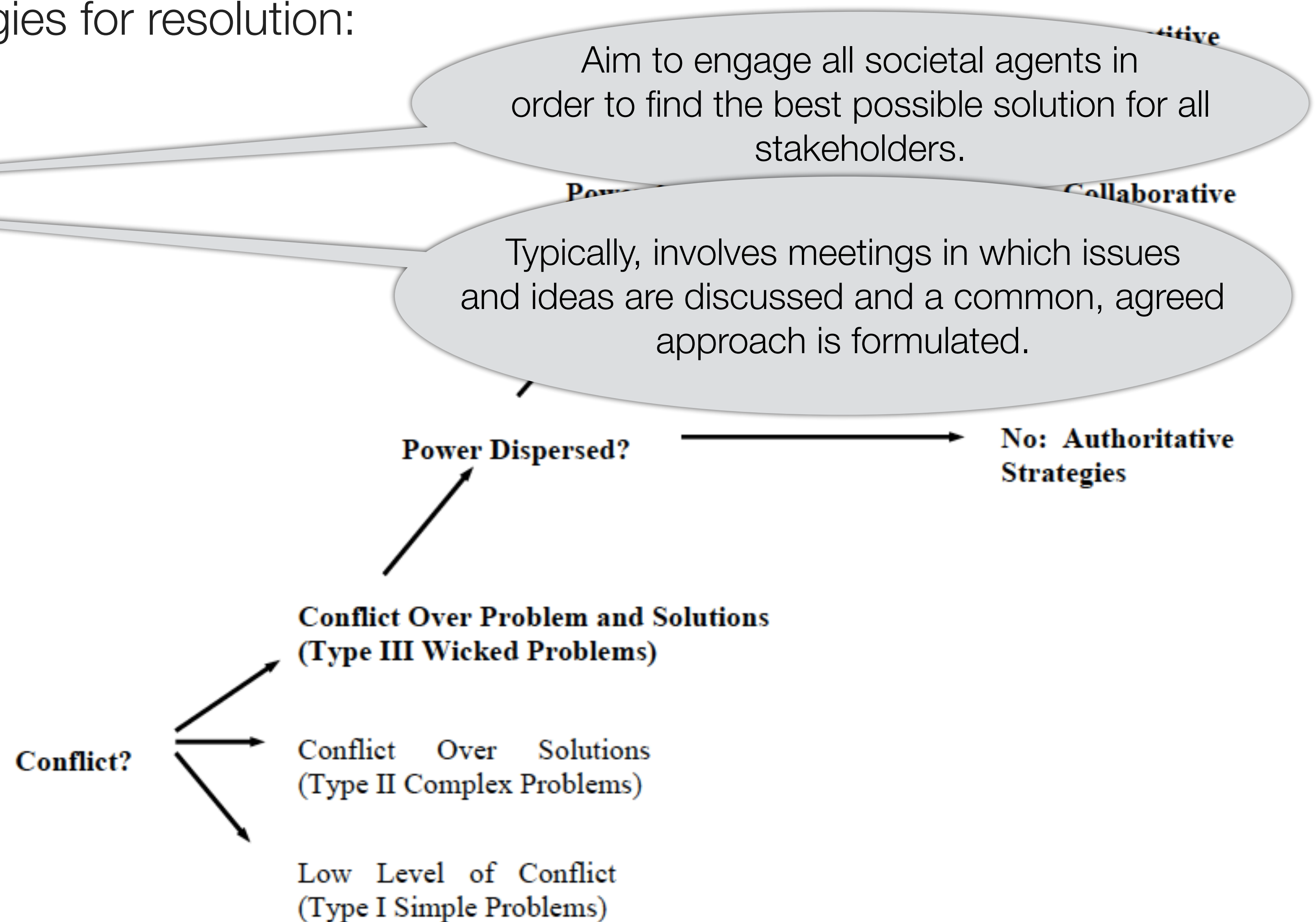
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Wicked Problems

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Wicked Problems

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